

## **2023 BIG STONE COUNTY**

Solid Waste Management Plan

Big Stone County Environmental Department 20 2<sup>nd</sup> Street SE Ortonville, MN 56278

Prepared by:

(320) 839-6376



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## 1. Executive Summary

## **Background**

Big Stone County (BSC) has developed this County Solid Waste Management Plan, which contains the solid waste data analysis, solid waste policies and the solid waste budget, which guide the development of solid waste programs within the County. It also includes the County's description of the solid waste abatement programs commonly referred to as SCORE programs.

The programs already implemented and those planned for the future must be economically viable and effective for our sparsely populated, rural county. The very favorable results of the solid waste programs currently in place are attributable to the excellent cooperation of the citizens who are committed to these efforts. Available resources are being channeled to those activities, which bring the greatest return via special collections and



strong educational campaigns. This solid waste plan has been prepared to comply with statutory requirements. The more important use is to provide policy makers, staff and citizens with a guidance document for future planning and implementation of programs that protect and enhance our environment. This plan was developed and completed by: Darren Wilke, BSC Environmental Officer; Ronda Maas, BSC Deputy Environmental Officer; the BSC County Commissioners; the BSC Planning Commission; citizen advisors; private waste haulers; with assistance from the Upper Minnesota Valley Regional Development Commission and David Crowell of the Minnesota Pollution Control Agency (MPCA).

## **Big Stone County Commissioners**

Chad Zimmel 1st District
Wade Athey 2nd District Brent
Olson 3rd District Roger
Sandberg 4th District Jeff Klages
5th District

## 2. Background Information

## 2.1 Population Trends

BSC's 2020 population of 5,166 currently ranks 83<sup>rd</sup> out of Minnesota's 87 counties. The population has experienced a continual decline over the past 70 years while the state of Minnesota has experienced growth. The most recent decline of 103, or 2.0%, was the smallest decrease in recent history, perhaps signaling a stabilizing population. However, according to the Minnesota State Demographic Center, the

county's projected population continues to trend downward with 2023 and 2033 projected populations of 4,765 and 4,317 respectively.

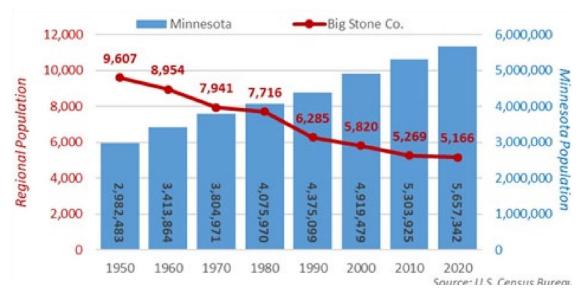


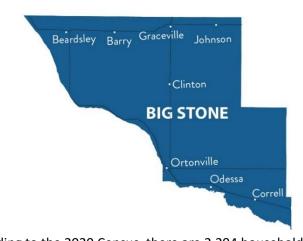
Figure 1: Big Stone County Population Change, 1950-2020

There is a total of eight communities within the county, with the largest being Ortonville, which also serves as the county seat. The smallest community is Barry with only 16 residents and is one of four communities with populations near or under 100 residents. The following table shows the 2020 populations for cities in BSC.

U.S. 2020

Table 1: 2020 City Populations in Big Stone County

Source:	City	2020 Population
Census,	Barry	16
	Beardsley	216
	Correll	26
	Clinton	386
	Graceville	529
	Johnson	24
	Odessa	103
	Ortonville	2,021
in BSC,	Rural residents	1,845
iii b3C,	Total population	5,166



According to the 2020 Census, there are 2,294 households making the average household size, 2.25. This is a slight decrease in the number of households from 2,366 in 2010.

However, the average household size remained similar due to the slight decrease in overall population.

The county's median age is over 10 years older than the statewide median at 48.3 years compared to 38.3 according to the 2020 American Community Survey.

#### 2.2 Land Use Patterns

BSC is located in a predominantly rural part of western Minnesota. The total land area of the county is approximately 528 square miles, which includes about 28 square miles of water, primarily from Big Stone Lake, Artichoke Lake, Marsh Lake and many other smaller bodies of water sprinkled primarily throughout the central and northern parts of the county. Much of the land is used for agricultural purposes (almost 75%) while the remaining acres are grassland, forest, or water. Just over 1% of the County is considered developed and residential, industrial, or urban in nature. Taking this into consideration, the areas outside of the eight communities are quite sparsely populated. Please note that while this data is from 1990, County officials believe it can still be considered fairly accurate as there have not been any new developments that would have significantly changed any of the land use percentages.

Table 2: Big Stone County Land Use and Cover Statistics, 1988-1990

Land Use	Acres	% of total
Urban and Industrial	1,611	0.5%
Farmsteads and Rural Residences	2,468	0.7%
Rural Residential Development Complexes	206	<0.1%
Other Rural Developments	383	0.1%
Cultivated Land	251,987	74.5%
Transitional Agricultural Land	11,695	3.5%
Grassland	27,689	8.2%
Grassland – Shrub, Tree Complex (Deciduous)	790	0.2%
Grassland – Shrub, Tree Complex (Coniferous)	0	0%
Deciduous Forest	9,430	2.8%
Coniferous Forest	1	<0.1%
Water	19,095	5.6%
Gravel Pits and Open Mines	270	<0.1%
Bare Rock	0	0%
Exposed Soil	40	<0.1%
Unlabeled/unclassified/outside state or outside county	68	<0.1%
TOTAL	325,733	100%

Source: The Land Management Information Center (LMIC), 1990

## 2.3 Economic Factors (Employment, Income, and Wages)

The most recent unemployment rates in the county have varied from 1.6% to 4.7% from June 2021 to June 2022 according to recent data from the Minnesota Department of Employment and Economic Development (DEED). Currently, the unemployment rates in the entire region are extremely low and many employers are having trouble finding workers to fill vacancies. Looking at Economic Development Region 6W (Big Stone, Chippewa, Lac qui Parle, Swift and Yellow Medicine Counties) data released by DEED in June 2022, the number of job seekers per job vacancy is at ten-year low at just 0.3 seekers per opening in the fourth quarter of 2021, while the number of vacancies is at a ten-year high of 16,313.

This is likely a result of a substantial number of workers taking early retirement at the onset of the pandemic as well as millennial parents who decided to leave the workforce to care for their families and have not returned.

The employment rate of BSC was 56.5% according to the 2020 American Community Survey, which was a slight decrease from the previous year (58.0%). This declining trend has been common across the state and much of the country following the global pandemic. The industry with the largest number of employees is the "Educational services, and health care and social assistance" sector employing over 32% of the workforce. The next largest sector is the "Agriculture, Forestry, Fishing, and Hunting, and Mining" which employs 13.6% of the workforce.

Table 3: Industry for the Civilian Employed Population 16 Years and Over, Big Stone County

Industry	%
Agriculture, Forestry, Fishing and Hunting, and Mining	13.6%
Construction	5.8%
Manufacturing	9.6%
Wholesale Trade	3.9%
Retail Trade	10.4%
Transportation warehousing, and utilities	6.2%
Information	0.5%
Finance, and Insurance, and real estate and rental and leasing	5.0%
Professional, scientific, and management, and administrative and waste management services	3.5%
Educational services, and health care and social services	32.2%
Arts, entertainment, and recreation, and accommodation and food services	3.4%
Other services, except public administration	3.4%
Public administration	2.4%

Source: 2020 American Community Survey 5-year Estimates

Income levels in BSC are significantly lower than the state as a whole, with the median household income in 2020 being \$55,909 compared to the statewide figure of \$73,382. It should also be noted that due to the rural nature of the county, the cost of living is also significantly less than a lot of other areas of the state.



Figure 2: Median Household Income, 2020

Source: American Community Survey, 2015-2019

As previously mentioned, BSC is located in Economic Development Region 6W, along with Chippewa, Lac Qui Parle, Swift and Yellow Medicine counties. When comparing BSC's region with others in the state, the median hourly wage rates Region 6W were second lowest of the 13 economic development regions in Minnesota as shown in the following table. The occupational group with the highest hourly median wage is the Management sector at \$38.43 while making up 5.5% of the total jobs. The lowest median hourly wage rates were in the Food Preparation and Serving Related group at \$12.28, which also happens to be one of the larger occupational groups, making up a little over 8% of the workforce. The largest occupational group is the Office & Administrative Support group which makes up 11.8% of the total number of jobs and has a median hourly wage of \$18.89. It should also be noted that all of the median hourly wage rates in the region failed to surpass any of the statewide figures in their respective occupational group.

Table 4: Regional Wage Levels, Region 6W, 2021

, , ,		Region 6W			State of Minnesota		
Occupational Group	Median Hourly Wage	Estimated Regional Jobs	Share of Total Jobs	Regional Location Quotient	Median Hourly Wage	State-wide Jobs	Share of Total Jobs
Total, All Occupations	\$18.94	15,790	100.0%	1.0	\$23.81	2,695,450	100.0%
Management	\$38.43	870	5.5%	0.8	\$50.51	181,090	6.7%
Business & Financial Operations	\$29.90	500	3.2%	0.4	\$38.08	192,700	7.1%
Computer & Mathematical	\$30.56	70	0.4%	0.1	\$48.34	101,560	3.8%
Architecture & Engineering	\$38.19	140	0.9%	0.5	\$39.39	51,970	1.9%
Life, Physical & Social Science	\$27.03	130	0.8%	0.8	\$37.30	26,140	1.0%
Community & Social Service	\$22.76	300	1.9%	1.0	\$24.68	53,670	2.0%
Legal	\$29.94	30	0.2%	0.3	\$40.08	19,860	0.7%
Education, Training & Library	\$23.62	1,210	7.7%	1.4	\$24.48	149,990	5.6%
Arts, Design, Entertainment & Media	\$18.09	110	0.7%	0.5	\$26.08	36,710	1.4%
Healthcare Practitioners & Technical	\$30.27	1,110	7.0%	1.0	\$38.73	190,180	7.1%
Healthcare Support	\$15.23	1,150	7.3%	1.2	\$15.37	162,530	6.0%
Protective Service	\$23.55	290	1.8%	1.2	\$25.07	40,580	1.5%
Food Preparation & Serving Related	\$12.28	1,300	8.2%	1.1	\$14.65	198,800	7.4%
Building, Grounds Cleaning & Maint.	\$15.62	570	3.6%	1.3	\$17.98	75,850	2.8%
Personal Care & Service	\$14.60	370	2.3%	1.1	\$15.24	56,580	2.1%
Sales & Related	\$14.59	1,360	8.6%	0.9	\$17.25	245,390	9.1%
Office & Administrative Support	\$18.89	1,860	11.8%	0.9	\$23.12	334,550	12.4%
Farming, Fishing & Forestry	\$18.34	100	0.6%	3.9	\$18.55	4,350	0.2%
Construction & Extraction	\$23.72	740	4.7%	1.2	\$30.09	107,180	4.0%
Installation, Maintenance & Repair	\$23.42	880	5.6%	1.6	\$25.34	96,660	3.6%
Production	\$18.80	1,390	8.8%	1.2	\$19.59	198,940	7.4%
Transportation & Material Moving	\$19.12	1,300	8.2%	1.1	\$19.30	209,780	7.8%

Source: DEED Occupational Employment & Wage Statistics, Qtr. 1 2021

In addition to Region 6W, BSC is also located in the larger MN DEED Southwest Planning Region, which projects future employment levels by industry type to the year 2028 in the 23 counties of southwestern Minnesota. Looking ahead, the region is projected to see the largest increases in the Administrative and Waste Services sector (19.6%) and Construction sector (10.5%). The sectors projected to have the biggest decline by 2028 are the Information (-7.3%), Utilities (-6.3%) and Wholesale Trade (-6.3%) sectors. The Southwest Region's largest sectors are projected to continue to be Health Care and Social Assistance (32,081), Manufacturing (30,719), Retail Trade (17,653) and Educational Services (16,274). The biggest projected increase in jobs comes in the Leisure and Hospitality sector with a projected 22.5% increase to 14,382 jobs in 2030, making it the fifth largest sector in the 23-county region.

For the entire demographic/economic summary, please refer to the complete Minnesota DEED County Profile in Appendix I.

## 2.4 Environmental Justice

Census tracts 9502 and 9503, or approximately the western half of the county, are considered Environmental Justice areas of concern by the MPCA for the following reasons:

At least 40% of people reported income less than 185% of the federal poverty level.

Source: https://mpca.maps.arcgis.com/apps/MapSeries/index.html?appid=f5bf57c8dac24404b7f8ef1717f57d00

BSC is sensitive to the needs of those located in these areas of concern and allows all of its residents, including those living in low-income households, the opportunity to comment and provide feedback during open meetings and public hearings.

## 3. Solid Waste Collection and Generation

According to the 2020 BSC SCORE Report, the amount of mixed solid waste annually generated in BSC in 2020 was reported to be 3,565 tons. This is a 19.2% decrease over the previous year. This total excludes industrial, construction and demolition wastes.

There are currently six solid waste haulers licensed in BSC consisting of both privately-owned and city-owned



operations. It should be noted that the Cities of Beardsley and Clinton provide collection service to city residents only and are not for hire for customers outside of city limits. The list of licensed haulers in BSC is given in the table below.

Table 5: Licensed Solid Waste Haulers in Big Stone County (as of August 2022)

**Dakota Waste Solutions, LLC Engebretson Sanitary Disposal Service, Inc.** 5 7th Avenue West Sisseton, SD 23780 470<sup>th</sup> Avenue Morris, MN

57262 56267

https://dakotawastesolutions.com/

Phone: (605) 742-0981

**Waste Management of Central MN** 

https://engebretsondisposal.com/

Phone: (320) 589-3804

126 20th Avenue NE PO Box 126 Benson, MN 56215 https://www.mattheisendisposal.com/

Phone: (320) 843-2120

Mattheisen Disposal, Inc.

420 Geneva Drive Alexandria, MN 56308 https://www.wm.com/us/en/location/mn

City of Beardsley

P.O. Box 238

Beardsley, MN 56211 Phone: (320) 267-9868 **City of Clinton** 

P.O. Box 6

Clinton, MN 56225 Phone: (320) 325-5580

All eight of BSC's communities (100% of the city residents) are currently served with solid waste collection services. It is estimated that 445 rural residents or 24.1% of the rural population is served by solid waste collection service. It is estimated that approximately 1,400 rural residents are not served by solid waste collection services and do not self-haul to a disposal facility. (Note: There are 1,845 rural residents in county.)

According to the County's 2020 SCORE Report data, an estimated 588 tons or 16.5% of solid waste is disposed of on-site by generators in 2020. Fortunately, the amount of waste disposed on-site has been on a steady decline since its high of 1,007 tons in 2003. The quantity of waste generated in the county that is not collected and disposed of in the formal waste management system is calculated by first

determining the population without MSW collection service that does not self-haul and then using the following formula:

## (# of persons x 2.3 lbs./person x 365 days)/(2,000 lbs.)

All haulers throughout the county utilize volume-based pricing that encourages people to reduce their generation rates, as well as recycle and/or reuse more, which should prove to be a financial incentive. There are no other financial incentives for customers. The communities' collection rates vary in service as haulers in two communities provide 32/64/96-gallon containers, one hauler collects by the bag, one community has a combination of 96-gallon containers and additional bags and one community has a flat monthly fee. The city of Clinton also offers various sized dumpsters, up to 3 CY, for larger waste generators, which can be assumed are primarily commercial/industrial customers. The following table provides the range of services provided and associated rates. Residents of the smallest communities of Correll, Johnson, and Barry are treated as "rural" customers and are billed accordingly by haulers.

Table 6: Current Range of Solid Waste Collection Rates, 2022

	City				
Container Size	Beardsley	Clinton	Graceville	Odessa	Ortonville
Flat fee	\$28.98/mo.				
2-30 gal. bags		\$10/mo.			
Add'l bags		\$2/bag		\$2.50/ea.	
32 gal.			\$14.05 Sr. \$16.57 Reg.		\$11.83
64 gal.			\$21.61		\$15.40
96 gal.			\$24.72	\$15.37/mo.	\$19.33
1 yd. Dump.		\$55/mo.			
1.25 yd.		\$68/mo.			
1.5 yd.		\$82.50/mo.			
1.75 yd.		\$96.25/mo.			
2 yd. Dump		\$110/mo.			
3 yd. Dump		\$220/mo.			

Source: Big Stone County Environmental Department survey, August 2022

## Description of solid waste composition

Due to the lack of a county solid waste composition study in BSC, the county's solid waste composition can be compared to Lyon County in southwest Minnesota. Lyon County was included in the Minnesota Pollution Control Agency's (MPCA) 2013 Statewide Waste Characterization Final Report prepared by Burns and McDonnell. Due to the rural nature of Lyon County, its proximity to BSC, and the unavailability of other nearby waste composition studies, the Lyon County data from the 2013 Statewide Waste Characterization Final Report was used to describe the waste composition of BSC. In the 2013 report, solid waste composition broke down in the following way:

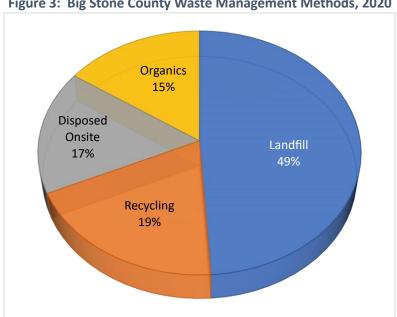
Table 7: 2013 Lyon County and Statewide Solid Waste Composition

	% of Solid Waste		
Material	Lyon County	Statewide	
Paper	22.7%	24.5%	
Plastic	17.7%	17.9%	
Household Hazardous Waste	0.3%	0.4%	
Metal	3.9%	4.5%	
Glass	3.0%	2.2%	
Electronics	1.3%	1.2%	
Organic	30.9%	31.0%	
Other Wastes	20.2%	18.3%	

Source: 2013 Statewide Waste Characterization Final Report, MPCA, (Burns & McDowell)

As mentioned above, the county generated a total of 3,565 tons of mixed solid waste (MSW) in 2020, which was a 19.2% decrease from the prior year. Of the total tonnage generated, 1,746 tons were landfilled, 683 tons were recycled, 588 tons were disposed on-site, and 548 tons were organics. It is estimated that 54% of the county's generated waste is residential and the remaining 46% of waste is commercial/industrial/institutional. The following figure shows the percentages of the various methods of waste management in the county.

Figure 3: Big Stone County Waste Management Methods, 2020



Source: 2020 Big Stone County SCORE Report, MPCA

**Table 8: Big Stone County Mixed Municipal Solid Waste Composition** 

Waste Material	Total Generation (tons)	Percent of Total	
----------------	-------------------------------	---------------------	--

Food Waste	963.4	41.6%
Mixed Plastics	441.0	19.0%
Mixed Paper	417.8	18.0%
Steel Cans	217.1	9.4%
Glass	133.1	5.7%
Other	70.9	3.1%
Mixed Electronics	31.1	1.3%
Aluminum Ingot	24.9	1.1%
Tires	16.3	1.0%
Total	2,315.6	100%

Source: 2020 Big Stone County SCORE Report, MPCA

## **Summary**

The amount of mixed solid waste generated in BSC in 2020 was reported to be 3,565 tons. This was a 19.2% decrease over the previous year. As mentioned above, all eight of the communities in BSC are served by solid waste collection haulers. Approximately 24.1% of the rural residents have collection service. These residents most likely consist of households located along the lakeshore of Big Stone Lake as on-site disposal is prohibited.

The rural nature of county presents several challenges and constraints to the overall waste collection system. There are a limited number of haulers in the county, which limits customers' choices in selecting a hauler and also results in less competition and slightly higher collection prices. The location of the county and distance from the nearest landfills and processing facilities also drives up collection prices. Reporting is also a challenge as it is difficult to get accurate data from haulers as many are private businesses and are not always willing to share collection information. In addition, due to the county's location on the western border of Minnesota, haulers transport waste to different landfills out of state, which have different fees and regulations. Some haulers also have service areas covering multiple states, which also makes it difficult to report accurate data for Minnesota.

One opportunity that currently exists for the County is that of organic waste recycling. As the data above shows, this type of waste comprises a large percentage of the waste generated both locally and statewide. Work could be done to capture organic waste from area schools, hospitals, nursing homes/assisted living facilities and local grocery store in the county and divert it from the landfill. This is one of the areas the county plans to explore in the future and will be discussed later in Section 13 of this plan. If and when this program gets implemented, it would be hauled to the Swift County Recycle/Compost Center in Benson resulting in increased recycling tonnage for BSC.

## 4. Construction and Demolition Debris

Construction and demolition waste is managed entirely by the private sector and therefore, this data is unavailable as this waste stream is currently not separated from the general MSW stream. The County has not recorded any construction and demolition waste since 2016 when there was 27 tons reported (2022 BSC GVT).

## 5. Major Solid Waste Generators

The major solid waste generators in BSC are assumed to be the Ortonville Area Health Service (hospital, clinics, senior living, nursing home), Ortonville School District, Hartman's Supervalu (grocery store) Essentia Health-Holy Trinity Hospital (Graceville), and Clinton-Graceville-Beardsley School District. The amount of waste generated by these entities has proven to be difficult to collect as it is held by the haulers and is considered proprietary. Data was collected from Ortonville Area Health Service and Ortonville Public School District in 2022 and is given below. Waste amounts from the Graceville hospital and GCB school district were estimated by BSC staff to be about half that of their Ortonville counterparts. Repeated attempts at collecting this data from the grocery store were unsuccessful. However, data from the grocery store was obtained for the 2012 Solid Waste Plan and is estimated to be fairly similar to those levels today.

**Table 9: Big Stone County Major Solid Waste Generators** 

Ortonville Area Health Service	
Annual Waste Totals in Cubic Yards (	<b>CY)</b> *

(Waste primarily consists of: diapers/pads, waste food, medical supply packaging/wrappers)

	Garbage	Recycling
Hospital	624	416
Dialysis	74	-
Nursing home/Assisted	1.456	1,040
Living	1,430	1,040
Total (Cubic yards)	2,154	1,456

(\*Estimated from invoicing and collections, 2022)

# Essentia Health-Holy Trinity Hospital, Graceville Annual Waste Totals in Cubic Yards (CY)\*

	Garbage	Recycling
Hospital	312	208
Nursing home/Assisted Living	728	520
Total (Cubic yards)	1,040	728

(\*Estimated by BSC, based on Ortonville Area Health Service totals)

## Ortonville School District Annual Waste Totals in Cubic Yards (CY)

Garbage Recycling

Waste food/compostable

704\* 832\* material (SSO

Material)

(\*Ortonville Public School District, 2022)

## **Clinton-Graceville-Beardsley School District**

## Annual Waste Totals in Cubic Yards (CY)\*

Garbage Recycling

Waste food/compostable

352 416 material (SSO

Material)

(\*Estimated by BSC, based on Ortonville totals)

## Hartman's Supervalu (grocery store) **Annual Waste Totals**

Recycled Waste corrugated cardboard Produce (CY)

(tons)

Amount generated 624 CY\* 62.4 tons\*

(\*Taken from 2012 BSC Solid Waste Plan)

## 6. Review of Local and Regional Solid Waste Planning in the Last Five Years

## **Current Local and Regional Planning**

The County intends to continue its solid waste management planning. Within nine and a half years BSC will submit an update to this Plan to address changes and improvements to the overall system, including regional planning and initiation of greater resource recovery and landfill abatement.

BSC recognizes the need to evaluate and consider solid waste management alternatives, including regional solutions for landfill abatement. The County is concerned with the rising cost of solid waste management, the environmental impacts of land disposal, long term waste abatement solutions, amount of shipping miles involved in disposal, not utilizing waste as an asset and continued compliance with waste reduction and recycling goals set by the State.

## Past Impediments or Barriers to Development of Regional Projects:

Impediments to comprehensive regional solid waste management projects in the past have been economic, due to declining populations, lower incomes and long distances to major solid waste management facilities. Projects involving systems which require all waste generated within the County to utilize a particular system were not financially attractive due to low waste generation in the County and the availability of lower cost landfill options provided by private waste collection firms operating in the County.

Being a small, rural county imposes the need for creativity to accomplish these programs due to budgetary constraints. Funding sources are currently limited to a solid waste assessment, general levies, and a SCORE grant that doesn't keep up with increasing costs. Having a declining population far away from regional centers limits market end use opportunities, resource recovery and increases hauling costs. Since regional solid waste management facilities are dependent on volume and limited by shipping costs, the likelihood of a regional effort is minimal. With the lack of increased State grants to bolster programs, it takes dedicated staff and volunteers to maximize limited resources to comply with State requirements.

Even with such a tight budget, the BSC Board takes pride in the programs currently offered to its rural population. However, with rising costs these programs may see cutbacks and limitations and may not be able to exist over the next decade.

## Resolution of Conflicting, Duplicative, or Overlapping Local Waste Management Efforts

The County has not experienced conflicting, duplicative, or overlapping management efforts. This can be attributed to the manner in which the County manages its overall system.

## 7. Existing System(s)

This document serves multiple purposes. It is a resource for policy makers, a reference for Environmental Services staff, a public document, and to comply with Minnesota statutory requirements for solid waste management planning.

It is the policy of BSC Environmental Department to comply with Minnesota Statutes and Rules regarding solid waste in a prudent and efficient manner, to reduce land disposal and to cooperate with counties in close proximity when capacity, technology, and expertise warrant improvements to solid waste programs.

Special collections and public information/education programs have been and will continue to be conducted. A collection site has been established for fluorescent bulbs and used oil/filters which is available during business hours only. An annual collection of electronics and white goods is done in Ortonville. Pre-registration is required for collection events and serves as a great opportunity to educate citizens on a variety of solid waste issues. We will continue to solicit education opportunities in the schools and through community organizations. The BSC Environmental Department feels it can continue to do more to increase recycling participation throughout the county using certain strategies, which include:

- Continue single sort residential curbside and drop off site recycling which led to an immediate increase in tonnage. Teamwork with the local recycling contractor is key to the promotion of recycling and its environmental and economic benefits;
- Continue a relationship with the county's school districts in an effort to establish an outreach
  opportunity for an education program within our school classrooms and Bonanza Education
  Center;
- Increase efforts to help commercial businesses understand the economic benefits of maximizing recycling tonnage, and discover sources of materials that may already be recycled, but are not being recorded or reported;
- Encourage the solid waste haulers to promote recycling through incentive plans for minimal
  waste generators or penalties for excessive waste generators. Promote and assure solid waste
  haulers are implementing volume waste pricing, as per 115A.93 subd. 3 (Ex. Rejection of solid
  waste containing recyclable items, rejection of excess solid waste, or additional fees for excess
  solid waste); and,
- Update the BSC Solid Waste Ordinance so that it can be used as an effective enforcement tool in conjunction with solid waste contracts to address BSC's concerns of haulers' providing accurate reporting/information as well as concerns related to illegal disposal.

BSC will continue its current system of solid waste management with modifications and improvements anticipated in the near future. Improvement goals include the reduction of household waste that is burned or buried on-site.

BSC acknowledges the need to reduce dependence on land disposal of solid waste and for compliance with statutory and rule requirements imposed by the State of Minnesota. Proximity to resource recovery facilities and lack of waste volume has made it economically unfeasible to utilize these options in the past, especially with budget shortfalls. The County Board will actively pursue and investigate alternatives to land disposal of its solid waste, especially at facilities within a 100-mile radius, like Pope/Douglas WTE and Fergus Falls Transfer Station which takes its waste to Perham Resource Recovery Facility. The County Board has expressed interest in local options that would employ more of its citizens as well as utilize its waste stream as an asset, rather than a liability that needs to be shipped away.

## 7.1 Past Solid Waste Planning Activities:

- 7.1.1 In February 1989, the MPCA approved the BSC Solid Waste Management Plan, which was prepared by DPRA, Incorporated, of St. Paul, MN.
- 7.1.2 The County landfill, operating from 1972 to 1979 under Warren Eastman, was acquired and subsequently operated by BSC from 1979 until its closure June 30, 1990.
- 7.1.3 On October 4, 1989, BSC entered into a contractual agreement with Strege's Recycling Center, Inc. for pickup, transportation, processing and marketing of recyclable materials.
- 7.1.4 On May 24, 1990, BSC entered into a contractual agreement with Waste Management Partners of Southeast North Dakota for land disposal of MMSW at Gwinner, ND.
- 7.1.5 On May 24, 1990, BSC entered into a contractual agreement with Big Dipper Enterprises, Inc., owner and operator of the transfer station at Ortonville, for transfer of MMSW to Gwinner, ND.
- 7.1.6 In 1991, BSC entered into an agreement with MPCA and Kandiyohi County which established a household hazardous waste collection program.
- 7.1.7 The BSC Solid Waste Plan amendment for the mandated SCORE legislation was approved in 1991.
- 7.1.8 The County landfill received a Notice of Compliance on February 4, 1997. As part of the Closed Landfill Program, the MPCA assumed responsibility for necessary environmental response actions at that time.
- 7.1.9 Waste Management was contracted to handle county wide recycling in 2001, including residential curbside, commercial accounts, rural drop sites and service to both Hutterite Colonies.

- 7.1.10 The BSC Solid Waste Plan Update was approved in 2002. Meetings were attended to discuss the possibilities of switching from dependency on landfilling to the waste-to-energy facility in Fergus Falls. The Fergus Falls facility closed in 2005.
- 7.1.11 The County Board reinstituted the solid waste assessment on June 17, 2003. The assessment covers all improved parcels of property at a flat rate of \$35. This results in approximately \$118,000 which is used to supplement the county's solid waste programs.
- 7.1.12 The recycling program switched to single sort in 2008 with Waste Management. Immediate increases in tonnages and participation were noted.

## **Planning Results**

The result of BSC's substantial planning efforts is an integrated solid waste management system that has gained excellent public support. The major components include the following:

- 7.2.1 A transfer station is located on Highway 75 in Ortonville and is owned and operated by Waste Management of Central MN, and the collection service is available to county residents.
- 7.2.2 Curbside single-sort recycling service is available in the cities of Beardsley, Clinton, Graceville, Odessa and Ortonville. Drop sites are also located in each of these five municipalities. Both the Big Stone Hutterian Brethren and Lismore Hutterian Brethren Colonies receive residential recycling services as well. The cities of Barry, Johnson, and Correll do not currently have recycling drop sites.
- 7.2.3 BSC is a member of the regional Kandiyohi Household Hazardous Waste Program as a cosponsoring county. Collections are typically held in spring and shipped to the regional facility in Willmar via a county owned Mobile Unit.
- 7.2.4 Electronic waste and appliances are handled through various licensed contractors each spring when collections are organized by the Environmental Services Office. Collections are typically held on both ends of the County to service the entire population.
- 7.2.5 Educational activities are conducted by the Deputy Environmental Officer several times per year. School age students are the primary target for proper solid waste management. The citizenry receives education through postcards, newspaper articles, collection events, a booth at the Big Stone County Fair, radio talk shows and the BSC website.

## **Existing Management Structure**

The County Solid Waste Management Program is administered by the Environmental Officer. The Environmental Officer conducts all field inspections, prepares service contracts, licenses waste haulers, and assists in collection events operated by the County. The Environmental Officer develops program budgets, coordinates the BSC program with other solid waste programs and reports on solid waste program operations to the County Board and State Agencies. The Deputy Environmental Officer maintains financial and volume records for solid waste activities, prepares SCORE reports, conducts

educational activities, assists with collection events and assists in planning and implementing solid waste programs.

## Description of Existing Resource Recovery Programs or Facilities in Use BSC

does not have a solid waste incineration and energy recovery facility.

## **Description of Land Disposal Facilities in Use**

BSC does not currently have any land disposal facilities in use. Therefore, the County does not have any costs to operate and maintain a facility. Mixed solid waste is hauled from the county to one of two land disposal sites located outside of the state. These facilities include the Watertown Landfill (Watertown, SD) and the Roberts County Landfill (near Sisseton, ND). Further detailed descriptions of these land disposal facilities can be found in Section 16 of this document.

## Costs to operate and maintain the system

According to the County's 2020 SCORE Report, the BSC Environmental Department had total expenditures of \$227,474 and revenues totaling \$196,846. The County does not own or operate any solid waste landfills, processing or recycling facilities.

Table 10: Big Stone County Environmental Department Revenues and Expenditures, 2020

Expenditures	Dollars	% of Total Dollars
Administration	\$81,779	36.8%
Recycling	\$134,330	60.5%
Education	\$284	0.1%
Organics	\$0	-
Source Reduction	\$1,242	1.0%
HHW Problem Materials	\$4,317	1.9%
WTE	\$0	-
Total Expenditures	\$221,952	100%
Revenues	Dollars	% of Total Dollars
Local Revenues	\$136,590	61.3%
SCORE	\$71,066	31.9%
Service Fee (HHW & SCORE)	\$5,253	2.4%
HHW Funding from MPCA	\$3,600	1.6%
Other revenue	\$6,450	2.9%
Total Revenues	\$222,959	100%

Source: 2020 Big Stone County SCORE Report, MPCA

## Summary of achievements, opportunities, challenges, or problems

Market and economic conditions – The current haulers have to transport waste greater distances due to the rural location of the county. This does not allow haulers to engage in various waste markets

and typically results in landfilling. As mentioned earlier, there is also a limited number of haulers for residents and businesses to choose from.

Availability of resource recovery programs or facilities - There is not a resource recovery facility located in BSC or adjacent counties. The nearest such facilities are located in Alexandria (Pope/Douglas Solid Waste) and Perham (Otter Tail County Solid Waste), however, both are significant distances from Big Stone and neither are currently open to negotiations at the time of this plan.

Availability of local and state funding sources - BSC Environmental Department utilizes the following funding streams to operate on an annual basis: SCORE grant, assessments, local levy, and the hazardous wastes grant.

## 8. Proposed System

The County Board feels that the current programs have been successful and plan to continue implementing them throughout the next ten years. This section briefly describes programs, policies and goals that will be continued for the next ten years. It should be noted, that unless specifically noted by Programs, the County's overall policy and goal is to comply with MN Statutes and Rules regarding management of its solid waste. The County Board is committed to maximizing opportunity and participation in proper management of MMSW. Programs that may be changed or need further attention are described in greater detail. The responsible person is the Environmental Services Director and source of funding will be county general funds, property tax and SCORE funds. This will remain the same unless otherwise indicated. The estimated budget for solid waste programs is located in Appendix III, and the implementation schedule will be on-going and remain constant over the next ten years. The Goal-Volume-Table, Appendix II, shows the estimated amounts of waste materials that will be generated and recycled.

In looking at raw costs for Watertown Landfill and Swift County Recycle/Compost Center, it is much more economically feasible to utilize landfilling at this time. Considering trucking costs and tipping fees only, the cost is \$42/ton at Watertown Landfill compared to \$120/ton at Swift County Recycle/Compost Center. At this time, the tipping fee is more than double at Swift County and requires more truck trips due to ton per axle restrictions being lower in MN. These figures strictly represent average cost numbers and do not reflect the actual price consumers would potentially pay, which is dependent on negotiated contracts between private haulers and cities or private individuals.

One area where the County Environmental Department will try to expand its efforts is in SourceSeparated Organic (SSO) Materials Composting. BSC understands that current efforts to keep organics out of the waste stream could be improved. Over the course of this planning period, BSC plans to target the larger food waste producers such as local schools, hospitals, and assisted living/nursing homes to collect and transport SSO materials to the Swift County Recycle Compost Center in Benson. The initial steps to develop this new program will be to seek and secure grant funding to promote and implement SSO related activities. See Section 13 for more details on the proposed program.

## 9. Solid Waste Reduction

Prevention and reuse are sometimes referred to as "source reduction," which includes:

- Reusing a product in its original form
- Increasing the life span of a product
- · Reducing material or the toxicity of material used
- Changing procurement, consumption, or waste generation habits to result in smaller quantities of waste or lower toxicity of waste

Based on environmental factors, the waste management hierarchy prioritizes waste reduction, reuse, recycling, and organics recovery above methods that preclude further use of the materials as shown in the figure to the right.

## **Waste Management Hierarchy**



## **Existing Program**

BSC considers reduction of solid waste generated as its top priority. Some of the source reduction activities as found in the source reduction section of the SCORE Report are conducted annually. These activities encourage county citizens and businesses to reduce their waste generation. One specific activity related to reduction has been the collection of printer ink cartridges, cell phones and rechargeable batteries that can be brought to the County Environmental office in Ortonville free of charge.

## **Proposed Program**

The County will continue to promote source reduction as its number one priority. There are funds budgeted to allow extra staff time to be dedicated to source reduction education activities. Knowing how to reduce, along with the financial incentive of volume-based pricing should result in reductions. A 3% reduction will be the goal over the ten-year period of this plan. To achieve this goal, the County will need to step up the education program targeting consumers to be smart, conscious shoppers. The county also needs to set an example for the public by implementing reduction measures within the local government units. Having firsthand knowledge of how to implement such a program will be useful in helping to get other businesses to do the same. County procurement practices will occur as opportunities allow that are financially advantageous. Two areas that the County Environmental Department would like to focus on over this planning period are organic/food waste and Textiles & Electronics.

#### Implementation Schedule

Program Area:	Solid V	Vaste Re	duction							
Proposed Project:	Initiate	Initiate prevention of wasted food program								
Project Details:		_		nd laund ies to pro				gn for in	stitution	S
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	Х	х	х	х	х	х	Х	х	Х	х

Responsible Party: County Environmental Department, Deputy Environmental Officer	
--	--

Program Area:	Solid V	Vaste Re	duction							
Proposed Project:	Textile	Textiles and Electronics								
Project Details:	import	ance of	reuse, ty	unch a copes of realizations	euse, and				on the al repair,	&
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	Х	х	х	х	х	х	х	х	х	х
Responsible Party:	County	/ Environ	mental I	Departm	ent, Dep	uty Envi	ronment	al Office	r	

## 10. Solid Waste Education

Educational activities are conducted by the Deputy Environmental Officer several times per year. School age students are the primary target for proper solid waste management. The citizenry receives education through postcards, newspaper articles, collection events, a booth at the Big Stone County Fair, radio talk shows and the BSC website. Educational publications are done at a minimum once every three months through the local newspaper or via the County Environmental Department website.



## **Existing Program**

BSC will continue its strong educational programs for its citizens based upon the principle that an informed constituency provides a strong base of support for gaining compliance and economic benefit, while reducing the need for enforcement.

BSC continues to educate its citizens and businesses on the benefits of reducing, reusing, recycling and properly disposing of solid waste. Several articles are written in local newspapers and quarterly newsletters dealing with the various aspects of properly managing solid waste. Brochures and fact sheets have been available to residents at the county fair and local shows. Students are taught how and why to recycle in the local schools and to take the message home to get parents to recycle correctly with them to reduce contamination in the bin.

## **Proposed Program**

The County will continue to publish articles locally to raise awareness of proper methods of solid waste management, on how, when and where, as well as the benefits that go along with that. These publications will be done once every three months at a minimum. The Deputy Environmental Officer will remain the lead on educational efforts throughout the community. Besides various press releases and articles, presentations will continue to be made at the local schools on various solid waste topics and the County website will highlight programs and changes.

## **Implementation Schedule**

Program Area:	Solid V	Vaste Ed	ucation							
Proposed Project:	Quarte	rly educ	ational p	oublicatio	ons/outr	each				
Project Details:				icles/pre Departr			quarterly	basis in	local	
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	х	x	х	x	х	x	x	x	х	x
Responsible Party:	County	Deputy	Environ	mental C	Officer					

Program Area:	Solid V	Vaste Ed	ucation							
Proposed Project:	Educat	Educational presentations at local schools								
Project Details:		Educational presentations at local schools in BSC highlighting various topics related to solid waste disposal								
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	х	х	х	х	х	х	х	х	х	х
Responsible Party:	County	County Deputy Environmental Officer								

## 11. Recycling Programs

Recycling collection and management is currently being done via contractual agreement with Waste Management, Inc. operating out of Ortonville. The recycling contract is up in fall 2023 and will be opened up and renegotiated. Acceptable materials include:

- Plastic #1-5 bottles and containers
- Steel & Tin cans
- Aluminum cans
- Glass food and beverage containers
- Aseptic containers
- Corrugated cardboard
- · Uncoated paperboard
- Phonebooks, magazines, junk mail
- Paper cartons
- Newspaper and office/printed paper



Having a declining population far away from regional centers limits market end use opportunities and increases hauling costs. There is not a local market for recyclable materials listed above. Also, due to the

rural nature of the county, haulers do not provide collection service of recyclable materials to rural residents, requiring them to transport their recyclables to their nearest community drop off site. This lack of service results in a lower capture rate than what is collected within city limits where curbside collection service is offered.

Single sort recycling services are provided via biweekly curbside collection in all communities by Waste Management, Inc. There are also 24hour/day recycling drop-sites located in Ortonville, Odessa, Clinton, Graceville, and Beardsley. Drop-sites in the communities of Barry, Correll and Johnson were eliminated due to contamination problems. In addition, all local governmental facilities have receptacles for 3+ materials per Minnesota Statute § 115A.151, subp 1.

Beardsley
Graceville
Clinton
BIG STONE
Ortonville
Odessa

Figure 4: Available Recycling Drop-sites

According to the County's 2020 SCORE Report, 683 tons of material were recycled, or about 34.5% of the total mixed solid waste generated. The following table gives a breakdown of the various waste materials and their recycling capture rate. When compared to the statewide capture rate, BSC's rates are for the most part, near statewide figures. The county has a higher capture rate than the statewide figures in the food waste and "other" categories, while mixed plastics, mixed electronics, and steel cans are all captured at significantly lower rates than their statewide counterparts.

Waste Material	Total Generation (tons)	Recycled Tons	Big Stone Co. Capture Rate	MN Capture Rate
Food Waste	963.4	548.0	56.9%	30.9%
Mixed Plastics	441.0	23.3	5.3%	11.6%
Mixed Paper	417.8	338.5	81.0%	88.5%
Steel Cans	217.1	148.3	68.3%	82.7%
Glass	133.1	81.7	61.4%	69.3%
Other	70.9	61.6	86.8%	56.6%

Table 11: Big Stone County Recycling Capture Rate, 2020

Mixed Electronics	31.1	3.1	9.8%	23.7%
Aluminum Ingot	24.9	8.6	34.5%	43.3%
Tires	16.3	16.3	100%	100%
Total	2,315.6	1,229.4	53.1%	-

Source: Big Stone County SCORE Report, 2020

In 1989, Minnesota legislation set county recycling goals in Greater Minnesota at a minimum of 35% by weight of total solid waste generation. As the following graph indicates, recycling rates for both the county and the state have increased over the past 30 years. The county's rate has been somewhat inconsistent, but that may be due to the smaller sample size and smaller population. Overall, the county's trend has been increasing with recent combined recycling and organics rates more than doubling or tripling since 1991.

50% 45% 40% 35% 30% 25% 20% 15% 10% 5% 0% 2012 2001 2002 2003 2005 2006 2007 2013 ■ Big Stone ■ MN

Figure 5: Combined Recycling and Organics Rate, 1991-2020

Source: Big Stone County SCORE Report, 2020

The following table shows the past five years of recycling by various materials in BSC over the past five years. As the table shows, recycling in the county has fluctuated recently, peaking in 2018 with 1,615 total tons. On a positive note, recycling tonnage of problem materials has increased each of the last four years of the reporting period, almost doubling its 2017 total.

	Table 12: Tons R	ecvcled b	y Material Category	(Big Stone)	County), 2016-2029
--	------------------	-----------	---------------------	-------------	--------------------

<u> </u>	,		7 ( 0		-
Material	2016	2017	2018	2019	2020
Glass	104	117	203	101	82
Hazardous	60	25	27	70	62
Metal	87	171	143	192	151
Organic	189	300	369	611	548
Other	63	39	44	28	27
Paper	392	362	775	426	338
Plastic	29	32	53	27	23

Totals	923	1,046	1,615	1,454	1,232
<b>Problem Materials</b>					
Antifreeze	-	0.5	0.8	1	0.96
Electronic devices*	7.5	6.75	4.18	4.42	3.05
Major appliances	23.5	6.65	14.18	6.8	7.95
Used oil	45	13.45	14.01	46.84	35.06
Vehicle batteries	11	6	6	12.16	17.72
Waste tires	15	8.29	12.23	3.4	16.3
Totals	102	41.64	51.4	74.62	81.04

Source: Big Stone County Goal Volume Table, 2022

## **Policies and Goals**

The County's goal is to comply with MN Statute 115A.551, 552 regarding the collection and management of recyclables and to meet or exceed Minnesota's goal of 35% by weight of total solid waste generation.

## **Existing Program**

BSC promotes voluntary recycling by providing curbside recycling and drop-off sites for every citizen, public entity and business in the county. Volume based solid waste collection rates also encourage recycling. Curbside collection is provided twice a month for residents, public entities, institutions and commercial businesses within city limits. There are also 24-hour/day recycling drop-sites located in Beardsley, Clinton, Graceville, Odessa, and Ortonville.. Drop-sites in the communities of Barry, Correll and Johnson were eliminated due to contamination problems.



Figure 6: Available Recycling Drop-sites

Waste Management, Inc. was awarded the most recent contract to handle all recycling responsibilities for the county. The contract is good for a five-year period and includes the hauling of recyclables to

Waste Management's material recovery facility in the Twin Cities where materials are then marketed by Waste Management. County staff is also aware of some recyclable materials from BSC being transported to McLeod County.

In October of 2008, Waste Management switched over to a single-sort system with mechanical arm pickup and provided new 96-gallon recycling carts to municipal residents. In addition, dumpsters are provided at the recycling drop-off sites in each of the communities. Recycling dumpsters are also available to best serve the commercial accounts as well as schools, government entities and Hutterite colonies which are higher generators of waste.

In January, 2010, BSC decided that they would no longer subsidize the cost of recycling for commercial accounts. Initially, the County funded commercial recycling services as a means to motivate businesses to recycle. Once accustomed to the convenience of the service, it was easier to convince businesses to continue recycling at their own expense since disposal fees are volume based and expenses are tax deductible. Some commercial accounts continued their recycling services, however, many of the smaller businesses realized they could increase their profit margin if they discontinued their recycling services and utilized the drop sites at no charge. As a result, it is difficult for Waste Management to accurately report commercial tonnage because it is being co-mingled with the residential recycling at the drop sites.

## **Proposed Program**

Waste Management, Inc. operating out of the transfer station in Ortonville will continue to work independently with local businesses to increase recycling and reduce solid waste costs since the County is no longer subsidizing the recycling service for them. In addition, Waste Management Inc. will continue to provide residential curbside and drop site recycling service for the county through the fall of 2023 when their contract expires. The County will open up negotiations for a new recycling contract at that time with a licensed hauler which can continue to meet the recycling needs of the county while maintaining the level of service and single-sort recycling program that has been provided by Waste Management Inc. in the past. Residential and commercial recycling services will remain in future contracts and will also include the Hutterite colonies, institutions, and tax-exempt entities such as the school districts, churches, city and county offices as well as other government offices. Additionally, the County intends to continue collecting fluorescent bulbs, printer cartridges, cell phones and batteries for recycling through various vendors on an ongoing basis.

In an effort to clean up recycling drop sites, new signs and dumpster placards were installed at the sites to help educate residents about acceptable and prohibited materials in hopes of reducing the amount of non-recyclable materials left at the sites. Security cameras are also rotated around the various drop-off locations to monitor and deter users from contaminating the sites.

## **Implementation Schedule**

Program Area:	Recycling Programs									
Proposed Project:	Enter new recycling contract with recycling hauler									
Project Details:	Open up negotiations with qualified, licensed recycling hauler and enter into new five-year agreement									
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	Х					Х				

Responsible Party: BSC Environmental Department
---

Program Area:	Recycl	ing									
Proposed Project:	Provid	Provide curbside and drop-site recycling collections									
Project Details:	collect		g from a	vailable (	-	collections collections				and	
-	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Projected Timeline	2023	2024	2025	2020	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:	х	Х	Х	Х	Х	Х	Х	Х	Х	Х	
Responsible Party:	BSC's o	ontracte	ed recycl	ing haule	er						

Program Area:	Recycl	ing Prog	rams									
Proposed Project:	Collect	Collection of hazardous and hard to recycle items										
Project Details:	_	Ongoing collection of fluorescent bulbs, printer cartridges, cell phones and batteries in Ortonville for recycling through various vendors										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	х	х	х	х	х	х	х	х	Х	х		
Responsible Party:	BSC ar	nd select	ed vendo	ors								

## 12. Yard Solid Waste Management Programs

#### **Policies and Goals**

BSC's goal is to comply with MN Rules 9215.0610 and to ensure that its citizens are aware that yard waste is to remain separated from the solid waste stream.



## **Existing Program**

BSC encourages residents to reduce yard waste and/or reuse yard waste as beneficial mulch. The county has made waste haulers and citizens aware that the Ordinance prohibits yard waste from land disposal. Currently, the city of Ortonville is the only community that has a special curbside yard waste collection and does so in the fall of each year. Tonnages collected are unknown at this time. However, the County feels yard waste in the solid waste stream is a very small percentage due to outreach efforts and availability and ease of disposal options. All eight of the cities within the county offer a yard waste/brush drop-off site outside city limits to help ensure that yard waste does not end up in the land disposal solid waste stream. This combined with the overwhelming amount of open space available outside of municipal limits makes yard waste management a very minor concern in regard to leachate and odor generation. There are no municipal composting sites offered in the County, however, it is estimated that approximately 5% of residents operate backyard composting sites for re-use in gardens.

## **Proposed Programs**

The County proposes that the current programs continue as they are successful. Drop-off sites and collections as described above will continue over the planning period. Educational efforts will continue as to the benefits of utilizing yard waste. An educational program will be implemented to inform residents how to minimize yard waste generation through on-site composting, mulching and/or low maintenance or naturalized landscaping. The overall goal of the County is to keep all yard waste out of the landfill. Since the county is largely agricultural, there is a high rate of recognition and use of yard waste as being beneficial. Again, with a high percentage of open space it is easy for residents to dispose of material on-site. Currently there are no yard waste composting efforts due to ease of access to large quantities of high-quality fill and therefore, no demand in that market.

## **Implementation Schedule**

Program Area:	Yard S	Yard Solid Waste										
Proposed Project:	Contin	Continue to offer yard waste collection in Ortonville and drop-off sites										
Project Details:		Continue spring/fall collections and continue to provide yard waste drop off locations										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	х	х	х	х	х	х	х	х	х	х		
Responsible Party:	Solid v	vaste ha	ulers and	d various	cities							

Program Area:	Yard Solid Waste											
Proposed Project:	Contin	Continue educational efforts related to yard waste										
Project Details:		Offer educational program to educate public on benefits of on-site composting, mulching, and low maintenance or natural landscaping										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	х	Х	х	х	х	х	х	х	х	х		
Responsible Party:	County	/ Deputy	Environ	mental (	Officer							

## 13. Source-Separated Organic (SSO) Materials Composting

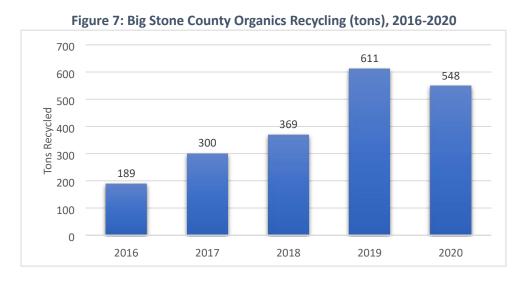
## **Policy and Goals**

Source-separated organic (SSO) materials are those that have been separated at the point of generation from non-compostable material including, but not limited to, food scraps, food processing waste, and soiled or unrecyclable paper. Food wastes are very prominent in the waste that many Minnesotans throw away. Of the food waste that is thrown away, almost two-thirds of it could have been eaten. Food is very resource intensive to produce, so every effort should be made to use as



much of it as possible to prevent it from being sent to disposal or recovery. The State of Minnesota has recently launched a grant program targeted at preventing food from being wasted and promoting food rescue (food to people).

The amount of SSO that was collected in the BSC has increased steadily since 2016, but recently declined by just over 10% from 2019 to 2020 (611 tons collected in 2019 compared to 548 tons in 2020). The reason for this decline is likely due to the pandemic as many food preparers had limited operations during several months of 2020. Also, food donated directly to food shelves is not included in the reported tonnage. As many restaurants and food service facilities were temporarily shut down, a large amount of food was donated to those in need instead of going to waste. Also related to the pandemic are supply chain issues which resulted in less over-purchasing of foods leading to less food waste.



Source: Big Stone County SCORE Report, 2020

#### **Existing Program**

There are no existing composting programs or facilities within the county and none are anticipated to be developed or implemented by the County to compost food waste with yard waste at this time. The nearest utilized composting facility for BSC is located in Benson in neighboring Swift County.

## **Proposed Programs**

The County has identified source separated organics as a waste they would like to target during the implementation of this plan. At this time, the County has not formally implemented any programs aimed at the reduction or recycling of organic wastes. However, due to the increasing amount of food waste and the attention that it has garnered mentioned above, the County understands the importance of playing a role in reducing the amount of organic waste that reaches landfills, either by reduction or recycling.

Since there are currently no programs in place, the County will need to create a program by seeking outside funding in the form of grants. Two MPCA grant programs that could provide funding assistance to get the program started are the Greater Minnesota Recycling and Composting Grant and the Environmental Assistance grant program. If funding assistance is secured, the County Environmental Department will then target the large generators of organic/food waste such as the local schools, assisted living/nursing homes, and local grocery store and work with them first in educating them on the importance of reduction and recycling of organic waste. Shortly after the public education campaign starts, additional bins/collection receptacles will be placed at the targeted facilities. The next step would be to work with haulers to develop a collection system to efficiently and effectively transport the new local waste stream to the nearest processing facility, which is currently the Swift County Recycle/Compost Center in Benson. Once implemented and up and running, BSC Environmental Department conservatively estimates that approximately four additional tons of SSO material would be diverted from the landfill each month. This estimate was derived from conversations with nearby Stevens County who is reporting 8.5 tons of SSO material per month. Stevens County has about twice the population as Big Stone County, but has similar characteristics.

#### **Implementation Schedule**

Program Area:	Source	Source-Separated Organic Materials Composting											
Proposed Project:	Develo	Develop a Source Separated Organics program											
	Seek fu	Seek funding through MPCA's Greater MN Recycling and Composting Grant or											
Project Details:	Enviro	Environmental Assistance grant programs to get program started											
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032			
Place an X by year of implementation:	х	х											
Responsible Party:	BSC En	vironme	ntal Dep	artment									

Program Area:	Source	Source-Separated Organic Materials Composting										
Proposed Project:	Develo	Develop a Source Separated Organics program										
	Hire st	Hire staff/intern to target and educate organic waste generators on benefits of										
Project Details:	the org	the organics recycling										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:			Х									
Responsible Party:	BSC En	vironme	ntal Dep	artment								

Program Area:	Source-Separated Organic Materials Composting											
Proposed Project:	Develop a Source Separated Organics program											
	Impler	Implement organic reduction/collection program by developing a collection										
Project Details:	progra	program to haul organic waste to Swift County Recycle/Compost Facility										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:			х	Х	х	Х	Х	Х	Х	Х		
Responsible Party:	BSC En	vironme	ntal Dep	artment								

Program Area:	Source	-Separa	ted Orga	nic Mate	erials Co	mpostin	g					
Proposed Project:	Develo	Develop a Source Separated Organics program										
Project Details:		Educate and encourage current organic waste producers to use proper bags/collection methods to dispose of waste										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	Х	х	х	х	х	х	х	х	х	х		
Responsible Party:	BSC En	vironme	ntal Dep	artment	:							

## 14. Municipal Solid Waste (MSW) Composting Facilities

BSC does not currently have a MSW composting facility within its borders. It does not have any current plans to investigate the feasibility of a potential composting facility as the demand for compost is not present. As mentioned in the previous two sections, the County plans to implement efforts aimed at diverting food waste/organic materials from the waste stream. If these efforts prove successful in the long term and result in a demand for compost, the County may initiate discussions on the feasibility of such a facility down the road. For the present time, organic waste will be transported to the Swift County Recycle/Compost Center in Benson.

## 15. Solid Waste Incineration and Energy Recovery

There are no existing programs or facilities and there are no plans to implement during the next 10-year planning cycle.

## **16. MSW Land Disposal Facilities**

BSC does not currently have any land disposal facilities within its borders. The only active waste collection/handling facility in BSC is the Ortonville transfer station, which is privately owned and operated by Waste Management of Central Minnesota.

Solid waste generated within the county and destined for land disposal is currently hauled to one of two



facilities – Watertown Landfill (near Watertown, SD) and Roberts County Landfill (near Sisseton, SD). For the purposes of this solid waste plan, the preferred final disposal option for BSC is landfilling at the Watertown Landfill.

## **Cost Analysis**

When looking at raw costs for Watertown Landfill and Swift County Recycle/Compost Center, it is much more economically feasible to utilize landfilling at this time considering the trucking costs and tipping fees of \$42/ton at Watertown Landfill compared to \$120/ton at Swift County Recycle/Compost Center. At this time, the tipping fee is almost triple at Swift County and requires more truck trips due to ton per axle restrictions being lower in MN. These figures strictly represent average cost numbers and do not reflect the actual price consumers would potentially pay, which is dependent on negotiated contracts between private haulers and cities or private individuals.

## Facility 1: Watertown Landfill, Watertown, SD

## **Operational History:**

The Watertown Landfill is a municipal solid waste disposal facility owned and operated by the City of Watertown, South Dakota. This facility currently serves as the main solid waste management system for the county's waste as all but the city of Beardsley's waste is landfilled here. A superintendent, collection supervisor and landfill supervisor staff the 160-acre permitted site. The facility is located south of Watertown, South Dakota and currently consists of three closed cells and a fourth cell that was opened in the fall of 2011. The facility takes an average of 181 tons of municipal solid waste daily and anticipates another 43 years of operation with the land they currently own.

## **Permitted Capacity:**

The facility is permitted for less than 150,000 tons per year and currently takes 56,500 tons per year.

## **Available Capacity/Life Expectancy:**

Cell 4 was opened in the later part of 2011 and the site has the potential for a total of eight cells, all with varying sizes and capacities. The site is expected to last another 43 years. As mentioned above, the current operational site consists of 160 acres, however, the City owns an additional 80-acre parcel of land adjacent to the operating site that can be utilized for future expansion when needed.

## **Degree of Development of Technology**

The facility is operated and constructed under EPA and South Dakota approved Sub-Title D solid waste regulations.

#### **Permitting Status**

The operating permit for the landfill is issued by the South Dakota Department of Environment and Natural Resources. Permits are valid for a five-year period and the current operating permit expires in October 2022 and will be renewed.

#### Location

Watertown Landfill is located at 45606 175<sup>th</sup> Street, Watertown, SD 57201. The legal description of the property is Section 21, Township 116 North, Range 52 West in Codington County. It is three miles south and one mile east of Watertown, SD, which is approximately 55 miles from Ortonville.

## **Dependency on Volume**

The landfill is dependent on waste volumes that generate tipping fees to fund operational and financial assurance costs.

## **Tipping Fees**

Gate rates per ton for municipal solid waste are \$42.00 and the rate for wood, white goods and yard waste is \$24.50/ton. Haulers from outside the area pay an additional \$14.00/ton.

## Long Term Liability/Risk Exposure

The City of Watertown is required by state and federal laws to set aside funds to finance closure and post-closure costs including maintenance and monitoring. To comply with these requirements, the City reports a portion of these investments as an operating expense each period based on landfill capacity. The estimated liability for landfill closure and post-closure costs at December 31, 2010 was \$283,172, based on a used capacity of 19% of the landfill. The City of Watertown will recognize the remaining estimated cost of closure and post-closure care of \$1,224,957 as the remaining estimated capacity is filled, with an estimated closure date of 2097. As of December 31, 2010, the City held \$366,236 in a restricted asset account within the Landfill Fund to be used for these purposes.

## Facility 2: Roberts County Landfill, near Sisseton, SD

(Note: This landfill is presented for informational purposes only and is not considered an alternative since only the town of Beardsley, MN delivers their MSW to this facility. This accounts for approximately 114 tons per year from BSC.)

## **Operational History**

The Roberts County Landfill is owned and operated by Roberts County, SD. This landfill began operation in 1985 and accepts municipal solid waste. The facility accepted a total of 8,900 tons of waste in 2000, with 6,700 tons of that comprising MSW. Total permitted area is 70 acres on an 80-acre site with the current active portion consisting of six acres. Cell Number one opened in October 1994 and closed in the fall of 2001 with a maximum capacity of 46,900 tons. It has a plastic liner and was also capped with plastic and 16 inches of clay cover followed by 6 inches of black dirt which was seeded to grass as the final cover. A lateral expansion into a new adjacent Cell #2 was constructed in 2001. This expansion includes a clay *in situ* liner constructed of two feet of compacted clay according to Subtitle D standards. This cell has a 20-year life expectancy and will be filled in a five-phase operation. Stages 1-3 are full and closed. Roberts County is currently using Stages 4-5 of Cell 2 for disposal.

#### **Permitted Capacity**

Roberts County Landfill is a Type IIB facility and may accept a maximum of 24,999 tons of waste per year but averages 12,000/ton/yr. The facility operates under a South Dakota Department of Environment and Natural Resources Permit #21-19 which expires on August 10, 2026. They also operate according to EPA Sub-Title D requirements.

## **Available Capacity/Life Expectancy**

Permitted capacity is 24,999 tons of waste per year with a 20-year life expectancy under current design plans.

## **Degree of Development of Technology**

The facility is constructed and operated according to EPA Sub-Title D and the State of South Dakota solid waste regulations. This includes a plastic/clay composite liner, leachate collection system and storage retention pond, methane gas monitoring, and a dedicated financial assurance fund. A secondary leachate collection system was constructed in 2010 due to high water levels in the first pond. A pump is necessary to transfer water into the secondary system.

## **Permitting Status**

The current permit (#21-19) was granted on August 10, 2021 and is valid through August 10, 2026.

#### Location

The Roberts County Landfill is located in the West ½ of the Northeast ¼ of Section 8, Township 125 North, Range 50 West in Roberts County, South Dakota and approximately 26 miles west of the city of Beardsley.

## **Dependency on Volume**

The landfill is dependent on waste volumes that generate tipping fees to fund operational and financial assurance costs. **Tipping Fees** 

Tipping fees are set at \$47.50/ton in county and \$50/ton for haulers outside the county.

## Long Term Liability/Risk Exposure

A dedicated trust fund was initially established within the last two years beginning with a balance of \$50,000. A post-closure care amount is currently set aside at \$300,000. The fund can only be accessed with permission from the state of South Dakota Department of Environment and Natural Resources. With the total contribution from BSC of approximately 114 tons of MSW per year from a single town, liability risk exposure to county residents is considered low by using this facility.

## **Consistency with State Policy**

Land disposal places last in the State of Minnesota's Solid Waste Management Hierarchy.

#### Risk to Air, Surface and Ground Water

If operated according to all required permits and state and federal rules and statutes, the environmental risks are considered low at this facility; however, cell liner failure leading to groundwater contamination or gas generation affecting air quality are risks inherent with this type of disposal facility.

#### **Implementation Schedule**

Program Area:	MSW Land Disposal Facilities										
Proposed Project:	N/A - the County does not own or operate a land disposal facility										
Project Details:											
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:											
Responsible Party:											

#### 17. Solid Waste Tire Management Programs

#### **Policy and Goals**

The County's goal is to ensure that no tire dumps exist and that farming operations keep waste tire stockpiles to a minimum. Residential tire stockpiles are unacceptable and the County expects residents to properly dispose of waste tires when buying new tires. Illegal dumping will be enforced by law enforcement.



#### **Existing Program**

The 2020 BSC SCORE Report states that the county generated 16.3 tons of tires in 2020 with a 100% capture rate, meaning that no tires were landfilled. Tire dealerships accept waste tires as mandated by MN Statutes. Currently, there are approximately three dealerships that sell tires and in turn, accept used tires. Generally speaking, with a purchase, dealerships have a minimal charge for disposal of the old tires, but without a purchase, they charge according to size. Although improper disposal in on-site piles has traditionally occurred in rural counties, educational efforts and special county collections have reduced illegal stockpiles. General education is done only via telephone calls and by dealers. The county feels that the current management system is adequate. Current discussions conclude that mandatory disposal fees on new tire purchases on a statewide basis would significantly enhance the percentage of tires properly managed. Currently, waste tires are picked up by State licensed tire disposal contractors and marketed accordingly for beneficial reuse and recycling.

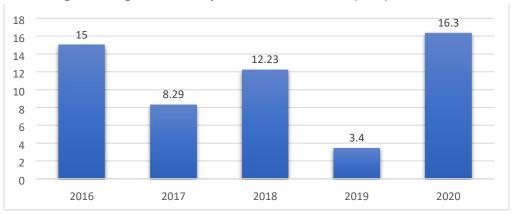


Figure 8: Big Stone County Waste Tires Collected (tons), 2016-2020

Source: Big Stone County GVT, 2022

#### **Proposed Program**

BSC will continue the current system and encourage law changes that would allow for tire dealers to collect mandatory fees. The County feels that if fees were consistently implemented statewide, citizens would accept the proper management stream and pay the disposal fee rather than pile them in groves or dispose of them in the ditches. There are no known unpermitted tire dumps, however, it is known that some farms do have small piles generated from farming operations. Tire dealers will be educated on MN Rules 9220 to ensure compliance. The Solid Waste Management Ordinance, section 17, adopts MN Rules 9220 by reference and the County feels that the ordinance meets all applicable rules and statutes. Staff time related to this program would be spent along with other problem materials such as used oil, filters, etc. and amount to 5% of staff time or less (for waste tire management alone). Implementation

Scl	hed	lul	le
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Program Area:	Solid V	Solid Waste Tire Management											
Proposed Project:	Waste	Waste tire collection											
Project Details:	Contin	Continue to support, promote and enforce waste tire collection and disposal											
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032			
Place an X by year of implementation:	х	х	х	х	х	Х	х	х	х	х			
Responsible Party:	BSC En	BSC Environmental Department, local law enforcement, local tire dealers											

#### **18. Electronic Products**

#### **Policy and Goals**

BSC's goal is to comply with MN Statute 115A.9565 regarding its management of the electronics waste stream.



#### **Existing Program**

Licensed haulers are aware of laws banning certain electronics in the solid waste stream and assist the County in reducing ewaste in landfills.

In 2007, BSC held its first electronics collection for the general public including residential, commercial and non-profit organizations. Licensed vendors were and continue to be contracted with by the County to recycle and dispose of electronics. Collection numbers have increased each year as the only other option for local disposal is through Waste Management at substantially higher rates. There are no private businesses in the county that are licensed to collect electronics and proximity to "big box" stores that sell electronics is a minimum of 60 miles.

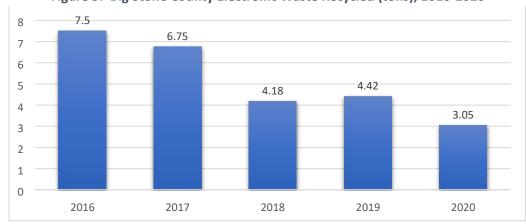


Figure 9: Big Stone County Electronic Waste Recycled (tons), 2016-2020

Source: Big Stone County Goal Volume Table, 2022

#### **Proposed Program**

BSC proposes to continue the annual collection process as long as it can provide the service at reasonable prices. Educational efforts occur through post-card mailings to every residence announcing collection dates, proper disposal and recycling opportunities. Additionally, the county fair booth will highlight this newer section of solid waste management. Staff time dedicated to this program will be approximately 5% as county staff runs this program parallel with their major appliance program (also 5% staff time) as they are similar in terms of education, collection and expenses. **Implementation Schedule** 

Program Area:	Electro	nic Proc	ducts									
Proposed Project:	Contin	Continue annual electronic waste collection event										
	Annua	Annually promote and conduct an electronic wastes collection event in										
Project Details:	Ortony	Ortonville										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	х	x x x x x x x x x x										
implementation:  Responsible Party:				artment								

Program Area:	Electronic Products
Program Area:	Electronic Products

Proposed Project:	Electronic products waste education											
Project Details:	Continued public education related to electronic waste via postcards, County Fair, website											
Projected Timeline	2023	2023 2024 2025 2026 2027 2028 2029 2030 2031 2032										
Place an X by year of implementation:	x x x x x x x x x											
Responsible Party:	County Deputy Environmental Officer											

#### 19. Major Appliance Management

#### **Policy and Goals**

BSC's goal is to comply with MN Statute 115A.552, subd. 1, as well as 115A.9561, regarding management of major appliances in its solid waste stream.



#### **Existing Program**

The County contracts with various licensed vendors to come after collection events to pick up and properly dispose of major appliances. The last contract was \$10 per appliance containing freon while smaller items were free. This has proven very successful and popular with citizens as it is a very affordable option to properly dispose of these large items.

Throughout the year, Waste Management in Ortonville accepts appliances at their transfer station. There is a fee per item that is significantly higher than at the County-sponsored collection events. Current markets on scrap metal have also enabled local scrap dealers to accept non-freon appliances at no cost to the consumer, thus increasing the overall willingness of businesses and residents to properly recycle these items rather than store them.

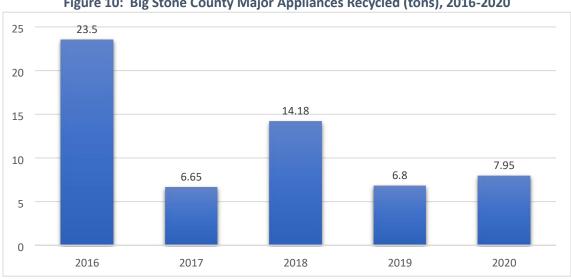


Figure 10: Big Stone County Major Appliances Recycled (tons), 2016-2020

Source: Big Stone County Goal Volume Table, 2022

#### **Proposed Program**

The County will continue to sponsor annual collection events utilizing licensed contractors and will respond to public complaints regarding improper storage/disposal. BSC plans to continue the current programs, as they are successful and do not deplete solid waste funds. Licensed contractors are utilized to ensure compliance with all applicable state, federal and local regulations. This ensures hazardous wastes associated with appliances are handled appropriately. Being a small county, any collection events attempted by unlicensed individuals is quickly dealt with through contact by county or state staff. Local licensed solid waste haulers are extremely good in dealing with the public regarding proper disposal and educating them on bans on landfilling appliances. The County plans to continue its current efforts with a goal of recovering appliances at the current levels or around 10 tons per year. Staff time dedicated to this program will be approximately 5% as county staff runs this program parallel with their electronics program (also 5% staff time) as they are similar in terms of education, collection and expenses.

Program Area:	Major	Major Appliance Management										
Proposed Project:	Applia	Appliance collection event										
Project Details:	Promo	Promote and conduct major appliance collection events										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	х	x x x x x x x x x x										
Responsible Party:	County Environmental Officer, selected licensed contractors											

Program Area:	Major	Major Appliance Management										
	Contin	Continue to promote and accept major appliance waste at Ortonville Transfer										
Proposed Project:	Station	Station										
Project Details:		Promote availability of major appliance collection at Ortonville Transfer Station including hours, fees, accepted appliances, etc.										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	x x x x x x x x x x											
Responsible Party:	BSC Environmental Department, Waste Management, Inc.											

## 20. Automotive Mercury Switches, Motor Vehicle Fluids & Filters, and Lead-Acid and Dry Cell Batteries

#### **Policy and Goals**

BSC's goal is to have overall compliance with MN Statutes 115A.915 and 115A.916. Our policies dictate that these materials are best handled through the automotive service and salvage industries.

#### **Existing Program**

Residents have been made aware that it is illegal to improperly

dispose of used oil and of the hazards of doing so. Used oil and oil filters are collected by the County Highway Department at no charge. Residents can also dispose of used oil, filters and antifreeze in Ortonville at any time. The county advertises this service and it has been quite successful. In addition, several businesses and citizens collect oil to utilize for heating purposes. Most farmers have vendors or local contacts that are willing to collect large amounts of used oil for little or no charge.

Automotive batteries are collected at local automotive dealers and other businesses that sell these products. Also, auto salvage companies must remove all switches before crushing vehicles. Dry cell batteries are collected by Design Electronics in Ortonville or at the County Environmental Services office in Ortonville as required by Minnesota Statutes. Rechargeable batteries and cellphones can also be brought to the County office free of charge. While becoming increasingly rare, mercury switches are accepted at annual hazardous waste collections or at our Regional Facility in Kandiyohi County.

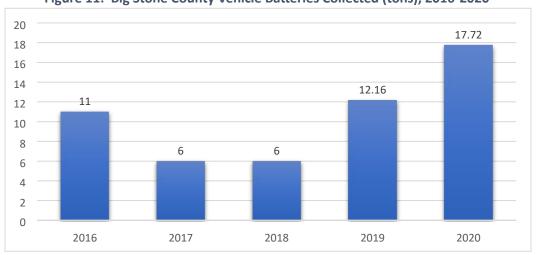


Figure 11: Big Stone County Vehicle Batteries Collected (tons), 2016-2020

Source: Big Stone County Goal Volume Table, 2022 Proposed

#### **Program**

The current programs will continue throughout the next ten years. The County estimates that approximately 5% or less of staff time will be allocated to this program.

Program Area:	Automotive Mercury Switches, Motor Vehicle Fluids and Filters, and Lead-Acid and Dry Cell Batteries											
Proposed Project:	Used motor oil/filters collection											
Project Details:	Used motor oil and oil filters can be brought to County Highway Department											
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032		
Place an X by year of implementation:	x x x x x x x x x x											
Responsible Party:	County Highway Department, BSC Environmental Department											

Program Area:	Automotive Mercury Switches, Motor Vehicle Fluids and Filters, and Lead-Acid and Dry Cell Batteries										
Proposed Project:	Dry cell battery collection										
Project Details:	Dry cell batteries can be disposed at County Environmental Services Office in Ortonville										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:	x x x x x x x x x x										
Responsible Party:	BSC Environmental Department										

Program Area:	Automotive Mercury Switches, Motor Vehicle Fluids and Filters, and Lead-Acid and Dry Cell Batteries										
Proposed Project:	Proper disposal of any automotive mercury switches										
Project Details:	Promote collection of mercury switches at Kandiyohi County Recycling and Household Hazardous Waste Facility										
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:	x x x x x x x x x x										
Responsible Party:	BSC Environmental Department										

#### 21. Household Hazardous Solid Waste (HHW) Management

#### **Policy and Goal**

BSC's goal is to comply with MN Statute 115A.96, subd. 6 regarding management of household hazardous waste in its solid waste stream.

#### **Existing Program**

Household Hazardous Waste (HHW) is managed through special collections in the county. BSC has .2 FTE staff working on HHW which consists of the Environmental Officer and the Deputy. Big Stone is also



a member of the Kandiyohi County Regional Household Hazardous Waste Program and has access to their facility. Hazardous Waste Collections are held every year within the county using a mobile unit purchased in 2007 and are held in Ortonville. Wastes received are sorted and lab-packed for transport to the Kandiyohi County facility for proper disposal. The collections are highly publicized via postcards to taxpayers, and newspapers. In addition, radio talk shows are done periodically to educate the public on the importance of reduction of hazardous waste usage, alternatives to hazardous cleaning products, proper disposal through HHW collections and facilities, and reuse through product exchanges. Collection pre-registration also serves as an ideal opportunity to further educate the public individually about specific items. Should residents miss the collection event date, they can dispose of HHW at the regional facility located in Willmar, MN. In addition, the BSC Environmental office at the courthouse has an ongoing collection of fluorescent bulbs at state contract prices for anyone needing to dispose of their bulbs.

Articles are also written in the paper throughout the year to highlight upcoming events and proper management strategies described above. Businesses that inquire about disposal are directed to fill out an application for a Small Quantity Generator through the HHW facility in Kandiyohi County.

The amount of hazardous waste recovered has varied over the past five years. Most recently in 2020, 62 tons were recycled. The amounts recycled in 2017 and 2018 were less than half the amounts in 2016, 2019 and 2020.

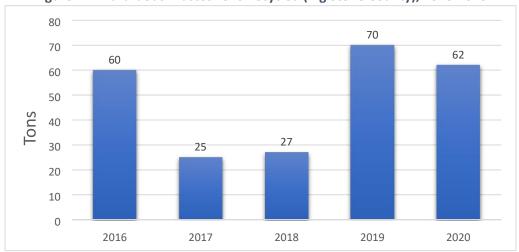


Figure 12: Hazardous Wastes Tons Recycled (Big Stone County), 2016-2020

Source: Big Stone County SCORE Report, 2020

Lab pack materials, latex paint and agricultural waste are the top three collected household hazardous wastes in the past five years.

Table 13: Big Stone County Household Hazardous Wastes Collected, 2017-2021

				,	
Household Hazardous Material	2017	2018	2019	2020	2021
Latex Paint (gallons)	334	385	223	416	416
Oil-based paint (gallons)	143	140	175	117	117
Flammable liquids (gallons)	53.5	106	89	59	57
Lab pack materials (pounds)	501	807	683	576	802
Aerosols (quantity)	221	193	339	381	187
Ag waste (pounds)	257	522	485	624	608
PCB ballasts (pounds)	-	49	-	-	-
Non-PC paint (gallons)	24	-	-	-	-

Source: Big Stone County Environmental Department invoices from Kandiyohi County

#### **Proposed Program**

BSC proposes to continue maintaining and implementing its current programs with an education emphasis on the reduction of hazardous waste use and proper disposal. Annual collections will continue to be held in an effort to keep hazardous waste separate from municipal solid waste since this method has been very successful in the past.

Program Area:	Household Hazardous Solid Waste Management									
Proposed Project:	Hazardous waste collection									
Project Details:	Promo	te and co	onduct a	nnual ha	ızardous	waste co	ollection	event		
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032

Place an X by year of implementation:	Х	х	Х	Х	х	х	х	х	х	х
Responsible Party:	BSC En	BSC Environmental Department								
Program Area:	House	Household Hazardous Solid Waste Management								
Proposed Project:	Hazaro	Hazardous waste public education								
Project Details:			•	aign focu local me				reductio	on and p	roper
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Place an X by year of implementation:	х	Х	х	х	х	Х	Х	х	х	х
Responsible Party:	County Deputy Environmental Officer									

#### 22. Demolition Debris Management

#### **Policy and Goals**

BSC's goal is to comply with MN Rules 9215.0690. Policies and ordinances dictate that State Rules must be followed regarding demolition debris.

#### **Existing Program**

The County closed its Demolition Debris Facility in 1995. Currently, there is no facility in the county that collects demolition debris.



However, there are several permitted facilities within a relatively close distance of BSC including ones in the communities of Morris and Wheaton in Minnesota as well as one in Milbank, SD. Also, various companies licensed by the County supply dumpsters for larger projects. Waste Management also accepts demolition debris loads at its transfer station. Large building demolitions are typically handled through the MPCA's Permit-by-Rule Program. The Environmental Officer is responsible for enforcement of demolition debris disposal and is a certified Type III operator to assist the MPCA with site placement and monitoring loads. Costs with this program are minimal as there are no facilities. Staff salary, continuing education and technical assistance are the only costs to the County.

#### **Proposed Program**

BSC has looked at the feasibility of starting another facility, but felt that the cost outweighed the benefits since the tonnage generated is just not that high. The current disposal methods will be utilized throughout this planning period.

Program Area:	Demolition Debris Management
Proposed Project:	Continue current disposal methods

Project Details:		Encourage demolition contractors to haul demolition debris to permitted demolition landfills									
Projected Timeline	2023	023 2024 2025 2026 2027 2028 2029 2030 2031 2032									
Place an X by year of implementation:	Х	x x x x x x x x x x									
Responsible Party:	BSC En	vironme	ntal Dep	artment							

#### 23. Solid Waste Ordinance and Licensing

#### **Existing Program**

The BSC Solid Waste Management Ordinance was adopted on May 17, 1994 and has not been updated since that time because it still encompasses all the aspects necessary to be effective. However, the County plans to review and update it as necessary in the coming years to ensure it is accurate and applicable to current needs. It has proven to be a helpful tool in implementing local programs as well as an enforcement tool when dealing with violations of State and Local regulations. Violations are handled on a complaint basis by the Environmental Officer through written correspondence and deadlines for resolution. When landowners fail to respond to enforcement orders, the County Attorney is then involved through judicial order and/or penalty. The ordinance covers volume-based fees, demolition debris and on-site disposal. Currently, the volume-based fees are the sole financial incentive in place to promote the reduction of MSW and encourage recycling in both the commercial and residential sector. Incentive possibilities are limited since the County does not own or manage its own landfill.

On-site disposal continues to be the biggest challenge for BSC due to its large population of farmers with agricultural exemptions for household garbage. In an effort to work toward goals and objectives reducing on-site disposal, education on the long-term effects of burn barrels and availability of solid waste hauling continues to be a focus at the County fair and in newspaper articles. The Ordinance has a section detailing licensing of facilities and haulers within the County to ensure compliance with State and Local policies and regulations. The County currently has six licensed haulers. A list of these haulers can be found in Section 3 of this plan.

The Environmental Officer is responsible for administering the Ordinance as well as all programs spelled out in this plan.

#### **Proposed Program**

The County foresees minor amendments to its Solid Waste Management Ordinance to clean up outdated language in relation to some of the statute and insurance references. A resolution is in place banning the burning of garbage in the Shoreland District and residential zones - it will also be incorporated into the Ordinance when it is updated.

•										
Program Area:	Solid Waste Ordinance and Licensing									
Proposed Project:	Minor	Minor amendment(s) to Solid Waste Management Ordinance								
	Update	Update outdated language in ordinance related to state statute and insurance								
Project Details:	and ad	opt								
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032

Place an X by year of implementation:		Х								
Responsible Party:	BSC Environmental Department, County Commissioners									

Program Area:	Solid V	Solid Waste Ordinance and Licensing									
Proposed Project:	Minor	Minor amendment(s) to Solid Waste Management Ordinance									
	Incorp	Incorporate language into the ordinance prohibiting burning of garbage in									
Project Details:	Shorel	Shoreland District and residential zones.									
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:		x									
Responsible Party:	BSC En	vironme	ntal Dep	artment	, County	Commis	ssioners				

Program Area:	Solid V	Solid Waste Ordinance and Licensing									
Proposed Project:	Minor	Minor amendment(s) to Solid Waste Management Ordinance									
Project Details:	-	Incorporate language into the ordinance requiring licensed haulers to provide accurate and timely collection data/reporting									
Projected Timeline	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
Place an X by year of implementation:		x									
Responsible Party:	BSC En	BSC Environmental Department, County Commissioners									

#### 24. Solid Waste Staffing

The Solid Waste Staff is housed in the County Environmental Services Office which covers a multitude of programs such as: planning and zoning; feedlot management; wetland conservation act; shoreland and floodplain management and septic system regulation. There are two full-time staff to cover these responsibilities. As such, 34% of the budget and staff is dedicated to solid waste management resulting in a .30 FTE. As the County population continues to decline, this level of staffing should be sufficient as long as all services are contracted to private firms.

#### 25. Solid Waste Program Funding

It is the policy of BSC to ensure adequate funding to continue and enhance programs to manage solid waste. These funds are in the form of the SCORE grant, MPCA Household Hazardous Waste Grant, and the local levy match requirement. Additionally, a solid waste assessment was added in 2003 to bolster the solid waste programs. The ten-year solid waste budget can be found in Appendix III, which itemizes capital and operations of the BSC's integrated solid waste management system, using 2022 current budget and an inflation rate of 3%.

#### 26. Plan Review and Ten-Year Update

If, in the next ten years, the County sees a need to further enhance the above programs or change its budget, it may do that as seen fit to best serve its residents. In 2032, the Solid Waste Plan will be updated and the draft for that plan will be submitted six months prior to the due date.

#### 27. Development of Numeric Goal/Volume Table

See Appendix II.

#### 28. Development of Solid Waste Program Budget

It is the policy of BSC to ensure adequate funding to continue and enhance programs to manage solid waste. These funds are in the form of the SCORE grant, MPCA Household Hazardous Waste Grant, and the local levy match requirement. Additionally, a solid waste assessment was added in 2003 to bolster the solid waste programs. The ten-year solid waste budget can be found in Appendix III, which itemizes capital and operations of the BSC's integrated solid waste management system, using 2022 current budget and using an inflation rate of 3%.

Refer to Budget Appendix III

#### 29. Alternatives to Proposed System

BSC will continue to monitor changes in state regulations and costs associated with solid waste management. The Environmental Services staff will attend regional meetings, conferences, and be in contact with MPCA staff to stay up to date on changes that would make it economically and environmentally feasible to switch to a higher priority management system. The County Board, through the Environmental Committee, will be kept abreast on any changes that would benefit BSC residents.

Major operational difficulties are unforeseen as waste is currently going to several large, permitted landfills with many years of additional capacity. In the unlikely event that one landfill would become unavailable, haulers could still utilize the other landfills. Additionally, as identified above, Swift County Recycle/Compost Center could be an alternative, but would come at a greater expense to county residents and would need to be worked out in the various city contracts.

As cities contract separately for solid waste collection, if one hauler no longer meets contractual obligations, that city would simply contract with other area haulers who are licensed in the County. This would also be the case in the event the County recycling contractor did not meet contractual obligations. The County's solid waste management system is rather dynamic even though it deals with a relatively small amount of tonnage. Since the County does not rely on one system or facility, major shortfalls in solid waste management are not likely.

There have not been any recent discussions at the county level regarding alternatives to the current solid waste system due to the lack of any realistic and/or feasible possible alternatives.

#### **30. Environmental and Public Health Impacts**

BSC estimates a high percentage of rural resident's dispose of waste on-site by burning or burying. Articles are written in local papers to promote use of collection services by private haulers. A county fair display annually provides citizens with the harms of this type of disposal and the alternative options available to them, and compliance of state statutes 18.16, 88.17 and 88.22. Rural residents are reminded that burn barrels were banned in 1969, and only those persons who own or operate land used for farming can dispose of household waste on land used for farming if it is done in a nuisance-free, pollution-free, and aesthetically pleasing manner to avoid pollution to air, surface water and ground water. Education is seen as the primary tool to gain compliance. However, local law enforcement is quick to cite violations of illegal burning and dumping to reinforce the importance of proper solid waste management.

The County Board of Commissioners has also passed a resolution that strictly prohibits burning in shoreland and residential zones. The Environmental Services staff serves as the lead to educate shoreland residents through personal interaction. Conservation officers and sheriff deputies issue citations when educational efforts fail.

Illegal Disposal: All disposal of solid waste must be in accordance with applicable Agency Rules and County Ordinance, specifically Section 16 of the BSC Solid Waste Management Ordinance, 1994. No person may dispose of waste in an area or at a facility which is not permitted to accept that waste.

Consistent with MN Statute 115A.99, Subdivision 1, a person who unlawfully places any portion of solid waste in or on public or private lands, shorelands, roadways, or waters is subject to a civil penalty of not less than twice nor more than five times the amount of cost incurred by the state agency or political subdivision to remove, process, and dispose of the waste. A state agency or political subdivision that incurs costs as described in this section may bring an action to recover the civil penalty, related legal, administrative, and court costs, and damages for injury or pollution of the lands, shorelands, roadways or waters where the waste was placed if owned or managed by the entity bringing the action. Civil penalties collected under this subsection must be deposited in the general fund of the jurisdiction enforcing the penalties.

#### 31. Solid Waste Facility Siting Program (if needed)

No facilities are planned to be sited by the county within the period covered by this plan. However, the County Board has expressed interest in pursuing any local options that would allow us to utilize our waste as an asset. If it proves economically feasible throughout the planning period, the Board will pursue the possibility of siting a facility.

#### **32. Public Participation Program**

Minutes of the BSC Planning Commission and the BSC Board of Commissioners are all kept at the BSC Courthouse located in Ortonville. Any discussions or input that occurs during those meetings would be open for review by the public. Concerns and suggestions taken by staff from citizens or private solid

waste services are documented and kept on file at the Environmental Services Office. Public hearings are typically held on changes to plans or ordinances to ensure involvement of concerned citizens.

The County will submit the final draft version (this is after all changes have been incorporated into the plan) for MPCA approval. The MPCA will grant preliminary approval and the Plan is put on public notice in a local newspaper for 30 days and if no comments the County needs to submit a Board resolution that it has approved the Plan.

Before final approval of the plan, the MPCA Commissioner shall request the county to submit a certified copy of a resolution, passed by the county that approves the plan or plan amendment as the county's solid waste management plan. No approval by the MPCA Commissioner of a plan or plan amendment shall be final until a resolution is received by the agency. After the MPCA receives the Resolution, the County will be issued a Findings of Fact from the MPCA approving the Plan.

#### 33. Multicounty Planning

There have not been any multi-county discussions in the past ten years and County staff does not foresee any discussions in the near future.

#### 34. Implementation Schedule

See individual sections for implementation schedules.

## Appendix I

Minnesota DEED Big Stone County Profile (August 1, 2022)

## EMPLOYMENT AND ECONOMIC DEVELOPMENT

#### **COUNTY PROFILE**

### Big Stone Co.

Big Stone Co. is a part of Economic Development Region 6W, which is located in the Southwest Planning Region.

#### **POPULATION CHARACTERISTICS**

**5.145** people 2021 population:

Big Stone Co. suffered a negative natural increase - more deaths than births from 2020 to 2021, but also experienced net in-migration meaning more people moved in than moved out. In addition to domestic in-migration, Big Stone Co.did not see international in-migration (see Table 1).

#### Table 1. Cumulative Estimates of the Components of Population Change, 2020-2021

	Total			April	1, 2020 to J	uly 1, 2021			
	Population	Natural	Vital Events Net Migration						
•	Change	Increase	Births	Births Deaths Total International I					
Big Stone Co.	-21	-33	71 104 12 0 12						
State of Minnesota	896	12,512	79,493	66,981	-11,734	4,213	-15,947		

Source: U.S. Census Bureau, Population Estimates Program

Big Stone Co.'s population decreased over the past decade, ranking as the 65th fastest growing of the 87 counties in the state from 2010 to 2020. It is now the 83rd largest in the state. Big Stone Co.'s population has an older median age than the state and a larger percentage of people aged 65 years and older. The population is aging, especially as the Baby Boom generation moves through the population pyramid (see Figure 1).

Figure 1. Population Pyramid, 2000-2020

Table 2. Population by Age (	Group, 2020	
	Number	Percent
Under 5 years	312	6.0%
5-14 years	625	12.1%
15-24 years	514	10.0%
25-34 years	479	9.3%
35-44 years	512	9.9%
45-54 years	484	9.4%
55-64 years	839	16.3%
65-74 years	713	13.8%
75-84 years	422	8.2%
85 years & over	267	5.2%
Total Population	5,166	100.0%

Source: U.S. Census Bureau, Population Estimates

-124 people Population change, -2.4% decline 2010-



state: 202038.3 years

45-54 years 55-64 years 65-74 years 75-84 years 85 years & over Median Age: 48.3 years

Compared to the state, Big Stone Co. has a smaller percentage of foreign-born residents. From 2010 to 2020, Big Stone Co. saw an increase in the number of foreign-born residents, which was faster than the statewide increase.



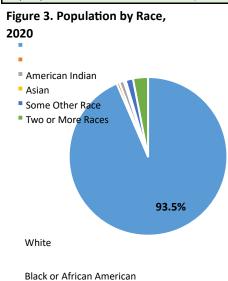
COUNTY PROFILE Big Stone Co.

Table 3. Place of Birth for the Foreign Born	Big Stone Co.		Change 2	010-2020	Minnesota		
Population, 2020	Number Percent		Number	Percent	Percent	Change	
Foreign-born Population	58	1.1%	31	114.8%	8.2%	28.3%	
Europe	6	10.3%	-11	-64.7%	9.7%	1.9%	
Asia	0	0.0%	0	#DIV/0!	37.1%	28.5%	
Africa	0	0.0%	0	#DIV/0!	26.6%	78.2%	
Oceania	0	0.0%	0	#DIV/0!	0.4%	15.4%	
Americas:	52	89.7%	42	420.0%	26.1%	7.8%	
Latin America	46	79.3%	44	2200.0%	23.6%	9.6%	
Northern America	6	10.3%	-2	-25.0%	2.5%	-6.3%	



Source: U.S. Census Bureau, 2016-2020 American Community Survey

Big Stone Co.'s population was becoming more racially diverse over time. Since 2010, the county's white population declined, but the number of people of other races increased (see Table 4).



	Е	Sig Stone C	Co.	Minr	nesota
Table 4. Race and Hispanic Origin, 2020	Number	Percent	Change from 2010-2020	Percent	Change from 2010-2020
Total	5,166	100.0%	-3.0%	100.0%	8.9%
White	4,832	93.5%	-7.8%	77.5%	-2.6%
Black or African American	29	0.6%	70.6%	7.0%	54.9%
American Indian or Alaska Native	49	0.9%	1125.0%	1.2%	24.0%
Asian or Other Pac. Islanders	21	0.4%	90.9%	5.3%	46.4%
Some Other Race	77	1.5%	450.0%	3.0%	122.8%
Two or More Races	158	3.1%	315.8%	6.1%	221.3%
Hispanic or Latino origin	140	2.7%	129.5%	6.1%	47.9%

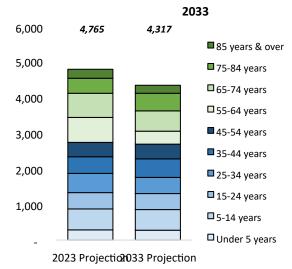
#### POPULATION PROJECTIONS

According to the Minnesota State Demographic Center, Big Stone Co.'s population is expected to decline from 2023 to 2033, with a rate of change that is slower than the projected statewide growth rate (5.6%). Despite the decline, the number of people aged 65 years and older is expected to decrease over the next decade (see Figure 4 and Table 5).

Table 5. Population Projections by Age Group, 2023-2033

	2023	2033	Numeric	Percent
Big Stone Co.	Projection	Projection	Change	Change
Under 5 years			-9	-3.2%
	284	275		
5-14 years			-9	-1.5%
	585	576		
15-24 years			-11	-2.4%
	457	446		
25-34 years			-83	-15.5%
	535	452		
35-44 years			55	11.9%
	462	517		
45-54 years			7	1.7%
	404	411		
55-64 years			-332	-47.9%
	693	361		
65-74 years			-110	-16.2%
	677	567		
75-84 years			71	16.9%
	419	490		
years & over			-27	-10.8%
	249	222		
Total Population	4,765	4,317	-448	-9.4%

Figure 4. Projections by Age Group, 2023-



Source: Minnesota State Demographic Center

Figure 5. Educational Attainment, 2020

21%

#### **EDUCATIONAL ATTAINMENT**

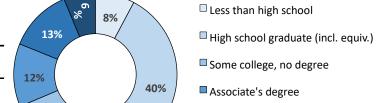
Big Stone Co. has a lower percentage of adults (18 years & over) with at least a high school diploma than the state (92.8%), and a lower percentage of people with at least some college experience. Big Stone Co. also has a higher percentage of people with an Associate's degree and a lower percentage of people with a Bachelor's degree or higher.

Percentage of the adult population (18 years & over) with at least a high school diploma:

92.2%

College-educated: 52.2% state: 68.0%

Associate's Degree: 12.5%
Bachelor's Degree: 12.6%
Advanced Degree: 6.3%



Source: U.S. Census Bureau, 2016-2020 American Community Survey

■ Bachelor's degree

Advanced degree

At 3.5%, Big Stone Co. had a higher unemployment rate than the state in 2021. After the pandemic recession Big Stone Co.'s unemployment rate decreased compared to 4.9% in 2020, and declined compared to the 4.4% rate posted in 2019, pre-pandemic. The number of unemployed workers actively seeking work in Big Stone Co. declined over the past year, and is down compared to 2019.

COUNTY PROFILE Big Stone Co.

#### **LABOR FORCE TRENDS**

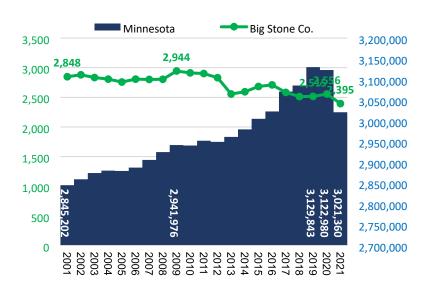


2,395 available workers

Labor Force change, 20062021 -14.7% decline

3.5% unemployment rate

3.4% state

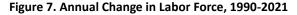


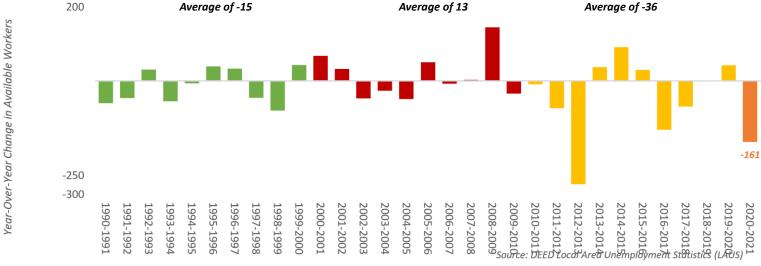
**84** unemployed workers

Source: DEED Local Area Unemployment Statistics

COUNTY PROFILE Big Stone Co.

Labor force growth has slowed in recent years. After experiencing a net loss of -14.6 workers each year from 1990 to 2000, Big Stone Co. averaged an annual gain of 12.9 new workers from 2000 to 2010, and most recently a loss of -35.5 fewer workers since 2010 (see Figure 7). Moving forward, Big Stone Co. is expected to see a labor force decline from 2023 to 2033 (see Table 6).

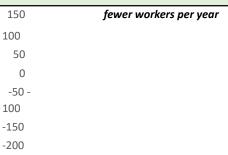




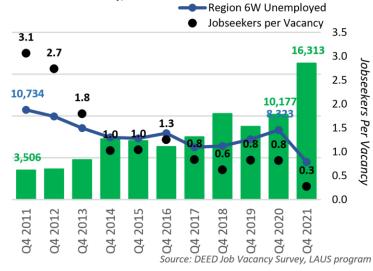
Number of Unemployed & Vacancies

Table 6. Labor Force	Labor Force Projection				
Projections, 2023-2033	2023	2033			
16 to 24 years	278	276			
25 to 54 years	1,216	1,197			
55 to 64 years	477	249			
65 years & over	190	166			
Total Labor Force	2,161	1,888			

The labor market had grown extremely tight in recent years, with less than 1 jobseeker per vacancy until the pandemic recession intervened in early 2020 and the number of unemployed workers spiked. Job vacancies in Southwest reached new highs in the 4th quarter of 2021, quickly bringing back challenges in finding new workers and the lowest jobseeker-per-vacancy ratio on record (see Figure 8).







new workers per year

fewer workers per year

Region 6W Vacancies

COUNTY PROFILE Big Stone Co

2011-2021

20,000

15,000

Source: Minnesota State Demographic Center 10,000

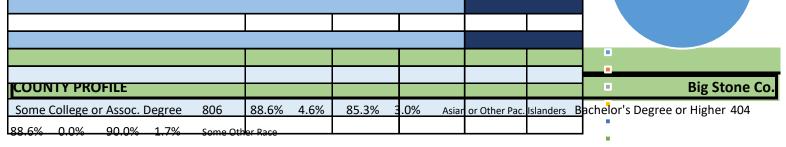
5,000

#### LABOR FORCE CHARACTERISTICS

Big Stone Co. had a lower labor force participation rate than the state. The labor force in Big Stone Co. is less racially diverse than the state (where 84.8% of workers are white alone), but is becoming more diverse over time.

**Table 7. Employment Characteristics, 2020** 

lable 7. Employment Characteristics, 2020		Stone Co.				Labor Force	bv Gender
	2.8	Labor					ey cenae.
	In Labor Force						
		Force	Unemp.				
	(available						
		Partic.	Rate				
	workers)	Rate				Male	Female
Total Labor Force	2,322	58.1%	2.8%	69.7%	3.6%	1,286	1,036
16 to 19 years	59	43.4%	5.1%	53.2%	11.0%	16	43
20 to 24 years	248	95.8%	0.4%	84.6%	6.0%	149	99
25 to 44 years	846	89.9%	5.1%	88.8%	3.2%	459	387
45 to 54 years	422	79.2%	2.1%	87.6%	2.7%	202	220
55 to 64 years	570	68.9%	1.1%	73.0%	2.8%	347	223
65 to 74 years	147	23.7%	1.4%	27.9%	2.2%	92	55
75 years & over	30	4.4%	0.0%	6.6%	2.4%	21	9
Employment Characteristics by Race & His	spanic Origin					Figure 9. La	bor Force by
White alone 2,273 57.7% 2.4% 0.0% 0.0% 71.3% 8.8% Black or A		hite alone <b>R</b>	Race, 2020	97.9% E	Black or Afri	can Americ	an 0
American Indian & Alaska Native	3	100.0%	0.0%	58.9%	12.6% A	merican In	0.1%
Asian or Other Pac. Islanders 0	#DIV/0! #DIV/0!	71.2% 4	I.3% Asian or C	Oth	0.0% Som	e Other Rac	ce 4
66.7% 0.0% 77.7% 6.1% Some Other	er 0.2%						
Two or More Races	40	88.9%	25.0%	73.6%	7.4% T	wo or More	1.7%
Hispanic or Latino	35	55.6%	0.0%	76.5%	6.1%		
<b>Employment Characteristics by Disability</b>							
With Any Disability	133	55.9%	4.5%	53.0%	8.6%		97.9%
<b>Employment Characteristics by Education</b>	al Attainment						
Population, 25 to 64 years	1,837	79.8%	3.2%	84.5%	3.0%	White ald	one
Less than H.S. Diploma	71	50.4%	3.6%	66.3%	4.2%	Black or A	African American
H.S. Diploma or Equivalent	557	70.1%	0.5%	78.5%	2.6%	Americar	n Indian & Alaska Native



Source: 2016-2020 American Community Survey, 5-Year Estimates

Two or More Races

A smaller percentage of workers in Big Stone Co. worked in the same county in which they live compared to the state. Big Stone Co. also had a shorter average commute time than the state.

	Big Stone	e Co.	Minne	esota	Figure 10. Time	Leaving	Home t	o go	
Table 8. Commuting Characteristics, 2020	Number	Percent	Number	Percent	■ Big Sto	one Co.		innesota	
Worked in state of residence	1,791	82.2%	2,833,431	97.6%	0	)% 20	)% 4	0% 60%	
Worked in county of residence	1,390	63.8%	1,872,503	64.5%	12:00 a.m. to	8.09	<b>/</b>		
Worked out of county of residence	401	18.4%	960,928	33.1%	4:59 a.m.	4.5%			
Worked outside state of residence	388	17.8%	69,675	2.4%	5:00 a.m. to 5:59	10	.9%		
MEANS OF TRANSPORTATION TO WORK					a.m.	9.2	%		
					6:00 a.m. to 6:59		15.1%		
Car, truck, or van	1,863	85.5%	2,441,512	84.1%	a.m.		19.6%		
Public transportation (excl. taxicab)	17	0.8%	92,899	3.2%	7:00 a.m. to 7:59			38.9%	
Other method (walk, bike, taxi, etc.)	87	4.0%	119,027	4.1%	a.m.		29	.3%	
Worked at home	211	9.7%	249,667	8.6%	8:00 a.m. to 8:59	10	.4%		
TRAVEL TIME TO WORK					a.m.		4.5%		
					9:00 a.m. to		16.7%		
Less than 10 minutes	763	35.0%	455,788				23.0%	6	
10 to 19 minutes	669	30.7%	873,835	30.1%	to Work, 2020				
20 to 29 minutes	316	14.5%	644,490	22.2%					
30 to 44 minutes	240	11.0%	574,815	19.8%					
45 to 59 minutes	87	4.0%	194,508	6.7%					
60 or more minutes	107	4.9%	162,574	5.6%					
Mean travel time to work (minutes)	18.4	minutes	23.8	minutes					

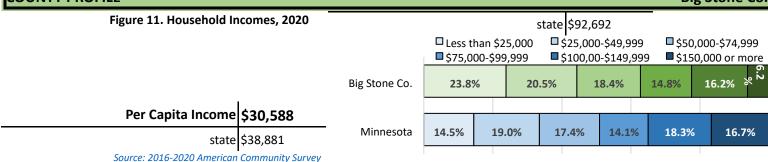
Source: 2016-2020 American Community Survey, 5-Year Estimates

#### **INCOMES, COST OF LIVING, & HOUSING**

Big Stone Co. had a lower median household income than the state, and a higher percentage of households with incomes below \$50,000. Overall, Big Stone Co. had the 63rd highest median household income of the 87 counties in the state.

Median Household Income \$55,9
state \$73,382
•

COUNTY PROFILE Big Stone Co



Source: 2016-2020 American Community Survey 5-Year Estimates

The cost of living has increased over the past year with costs up in many areas. Big Stone Co. had a lower cost of living than the state, with a required hourly wage of \$12.99 for a single person living alone to meet a basic needs cost of living, and an hourly wage requirement of \$14.61 for a typical family with 2 adults and 1 child (see Table 9).

Table 9. Basic Needs Cost of Living Estimates, 2022

S:	Single Yearly	Hourly Wage	Monthly Costs  lourly Wage						
Single Adult, 0 children	Cost of Living	Required	Child Care	Food	Health Care	Housing	Transportation	Other	Taxes
Big Stone Co.	\$27,015	\$12.99	\$0	\$359	\$152	\$565	\$638	\$253	\$284
State of Minnesota	\$33,708	\$16.21	\$0	\$359	\$157	\$903	\$663	\$345	\$382
Typical Family: 2 Adults (1 working full-time, 1	Family Yearly	Hourly Wage				Monthly (	Costs		
parttime), 1 child	Cost of Living	Required	Child Care	Food	Health Care	Housing	Transportation	Other	Taxes
Big Stone Co.	\$45,577	\$14.61	\$210	\$822	\$538	\$756	\$741	\$432	\$299
State of Minnesota	\$60,540	\$19.40	\$579	\$822	\$561	\$1,151	\$772	\$540	\$620

Source: DEED Cost of Living tool

Big Stone Co. had a lower median house value than the state, having the 78th highest value of the 87 counties in 2020. Big Stone Co.'s housing stock was older than the state's, with a lower percentage of units built since 2000 (see Figure 12).

Table 10. Estimated Value of Owner-	Big Ston	e Co.	Minnesota
occupied Housing Units, 2020	Total	Percent	Percent
Total	1,621	100.0%	100.0%
Less than \$50,000	187	11.5%	4.3%
\$50,000 to \$99,999	544	33.6%	7.0%
\$100,000 to \$149,999	306	18.9%	10.9%
\$150,000 to \$199,999	210	13.0%	16.6%
\$200,000 to \$299,999	205	12.6%	28.8%
\$300,000 to \$499,999	131	8.1%	23.6%
\$500,000 or more	38	2.3%	8.9%
Median (dollars)	\$108,9	000	\$235,700

Source: 2016-2020 American Community Survey, 5-Year Estimates

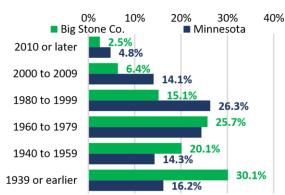


Figure 12. Year Structure Built, 2020

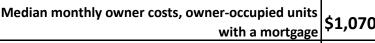
**COUNTY PROFILE Big Stone Co** 

24.4%

mortgage

34.5%

rent



Percentage of households with a mortgage spending 30% or more of their income on housing costs

Median monthly rent costs \$606

Percentage of renters spending 30% or more of their household income on rent

Less than 20%

25.0% to 29.9%

20% to 24.9% 30.0% to 34.9%

35% or more

Figure 13. Housing Costs as a Percentage of Income, 2020

33.3%

state | 44.8% Source: 2016-2020 American Community Survey, 5-Year Estimates

#### **OCCUPATIONS**

At \$18.94 in 2021, wages were lower in Region 6W than the state. Overall, Region 6W had the 2nd lowest median hourly wage level of the 13 economic development regions in the state. Wages were highest for management occupations (\$38.43) and lowest for food preparation and serving related jobs (\$12.28) (see Table 11).

Table 11. Occupational Employment & Wage Statistics, 2021

		Region	1 6W	State of Minnesota			
Occupational Group	Median Hourly Wage	Estimated Regional Jobs	Share of Total Jobs	Regional Location Quotient	Median Hourly Wage	State-wide Jobs	Share of Total Jobs
Total, All Occupations	\$18.94	15,790	100.0%	1.0	\$23.81	2,695,450	100.0%
Management	\$38.43	870	5.5%	0.8	\$50.51	181,090	6.7%
Business & Financial Operations	\$29.90	500	3.2%	0.4	\$38.08	192,700	7.1%
Computer & Mathematical	\$30.56	70	0.4%	0.1	\$48.34	101,560	3.8%
Architecture & Engineering	\$38.19	140	0.9%	0.5	\$39.39	51,970	1.9%
Life, Physical & Social Science	\$27.03	130	0.8%	0.8	\$37.30	26,140	1.0%
Community & Social Service	\$22.76	300	1.9%	1.0	\$24.68	53,670	2.0%
Legal	\$29.94	30	0.2%	0.3	\$40.08	19,860	0.7%
Education, Training & Library	\$23.62	1,210	7.7%	1.4	\$24.48	149,990	5.6%
Arts, Design, Entertainment & Media	\$18.09	110	0.7%	0.5	\$26.08	36,710	1.4%
Healthcare Practitioners & Technical	\$30.27	1,110	7.0%	1.0	\$38.73	190,180	7.1%
Healthcare Support	\$15.23	1,150	7.3%	1.2	\$15.37	162,530	6.0%
Protective Service	\$23.55	290	1.8%	1.2	\$25.07	40,580	1.5%
Food Preparation & Serving Related	\$12.28	1,300	8.2%	1.1	\$14.65	198,800	7.4%
Building, Grounds Cleaning & Maint.	\$15.62	570	3.6%	1.3	\$17.98	75,850	2.8%
Personal Care & Service	\$14.60	370	2.3%	1.1	\$15.24	56,580	2.1%
Sales & Related	\$14.59	1,360	8.6%	0.9	\$17.25	245,390	9.1%

COUNTY PROFILE						Big	Stone Co.
Office & Administrative Support	\$18.89	1,860	11.8%	0.9	\$23.12	334,550	12.4%
Farming, Fishing & Forestry	\$18.34	100	0.6%	3.9	\$18.55	4,350	0.2%
Construction & Extraction	\$23.72	740	4.7%	1.2	\$30.09	107,180	4.0%
Installation, Maintenance & Repair	\$23.42	880	5.6%	1.6	\$25.34	96,660	3.6%
Production	\$18.80	1,390	8.8%	1.2	\$19.59	198,940	7.4%
Transportation & Material Moving	\$19.12	1,300	8.2%	1.1	\$19.30	209,780	7.8%

Source: DEED Occupational Employment & Wage Statistics, Qtr. 1 2021

#### **JOB VACANCY SURVEY**

Big Stone Co. is a part of the Southwest planning region. There were 12116 job vacancies posted by employers in the 4th Quarter of 2021, indicating extensive opportunity in the region, with openings across several occupations and industries (see Figure 14).

Table 12. Southwest Job Vacancy Survey Results, Qtr. 4 2021					
	Number of				
Occupational Group	Vacancies	Wage Offer			
Total, All Occupations	12,116	\$15.03			
Management	238	\$32.97			
Business & Financial Operations	406	\$33.55			
Computer & Mathematical	48	\$25.16			
Architecture & Engineering	86	\$24.09			
Life, Physical & Social Sciences	14	\$21.00			
Community & Social Service	111	\$21.79			
Education, Training & Library	257	\$23.51			
Healthcare Practitioners & Technical	1,050	\$24.77			
Healthcare Support	1,618	\$13.52			
Protective Service	141	\$13.79			
Food Preparation & Serving Related	2,080	\$11.90			
Building, Grounds Cleaning & Maint.	328	\$14.86			
Personal Care & Service	246	\$19.15			
Sales & Related	1,549	\$13.27			
Office & Administrative Support	637	\$13.43			
Construction & Extraction	142	\$21.47			
Installation, Maintenance & Repair	531	\$18.92			
Production	843	\$15.59			
Transportation & Material Moving	1,316	\$17.09			

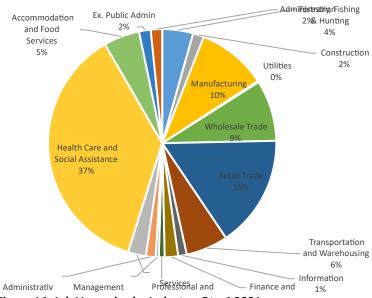


Figure 14. Job Vacancies by Industry, Qtr. 4 2021 Other Services, Public Agriculture,

COUNTY PROFILE Big Stone Co.

1%

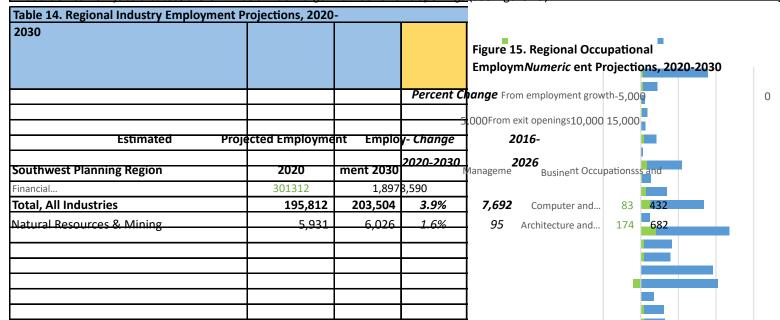
Source: DEED Job Vacancy Survey, Qtr. 4 2021

Table 13. Southwest Occupa	itions in Demand, 2022	Table 13. Southwest Occupations in Demand, 2022						
Less than High School	High School or Equivalent	Some College or Assoc. Deg.	Bachelor's Degree or Higher					
Home Health and Personal Care Aides \$30,145/yr	Nursing Assistants \$33,957/yr	Registered Nurses \$76,734/yr	Elementary School Teachers, Except Special Education \$53,146/yr					
Retail Salespersons \$28,932/yr	Licensed Practical and Licensed Vocational  Nurses  \$48,351/yr	-	General and Operations Managers \$79,034/yr					
Cashiers \$25,982/yr	Medical Assistants \$41,596/yr	Police and Sheriff?s Patrol Officers \$59,965/yr	Secondary School Teachers, Except Special and Career/Technical \$57,121/yr					
Fast Food and Counter Workers \$24,598/yr	Automotive Service Technicians and Mechanics \$37,127/yr	Magnetic Resonance Imaging Technologists \$79,803/yr	Accountants and Auditors \$64,075/yr					
Heavy and Tractor-Trailer Truck Drivers \$45,543/yr	Electricians \$57,423/yr	Industrial Engineering Technologists and Technicians \$51,741/yr	Substance abuse, behavioral disorder, and mental health \$51,967/yr					
First-Line Supervisors of Retail Sales Workers \$43,858/yr	Heating, Air Conditioning, and Refrigeration Mechanics and Installers \$49,409/yr	Surgical Technologists \$57,436/yr	Substitute Teachers, Short-Term \$35,428/yr					
Waiters and Waitresses \$25,523/yr	Machinists \$48,003/yr	Radiologic Technologists and Technicians \$65,570/yr	Project Management Specialists and Business Operations \$60,798/yr					
Stockers and Order Fillers \$30,099/yr	Industrial Machinery Mechanics \$52,667/yr	Veterinary Technologists and Technicians \$37,547/yr	Pharmacists \$134,918/yr					
Customer Service Representatives \$37,334/yr	Hairdressers, Hairstylists, and Cosmetologists \$29,742/yr	Electrical and Electronic Engineering Technologists and \$58,234/yr	Middle School Teachers, Except Special and Career/Technical \$60,938/yr					
Teaching Assistants, Except Postsecondary \$29,982/yr	Emergency Medical Technicians and Paramedics \$36,614/yr	Forest and Conservation Technicians \$47,186/yr	Sales Representatives, Wholesale and Manufacturing, Technical and \$54,030/yr					

Source: DEED Occupations in Demand

Big Stone Co. is a part of the Southwest planning region, which is projected to see a 3.9% increase in employment levels over the next decade.

In addition to new jobs created, there will be a much larger number of exit openings (see Figure 15).



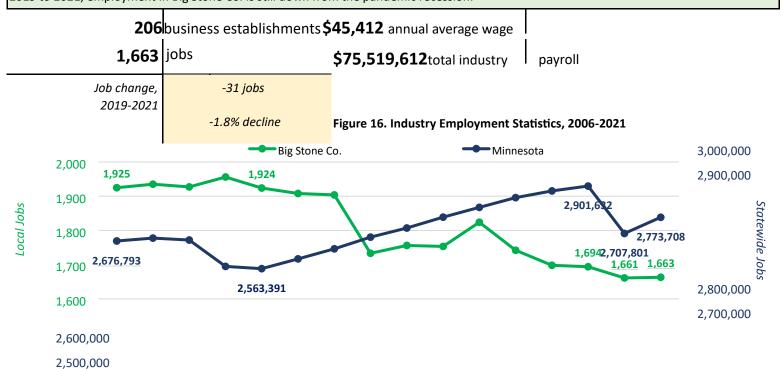
COUNTY PROFILE Big Stone Co.

OCCUPATIONS IN DEMAND				
Utilities	713	735	3.1%	Life, Phy <b>22</b> sical, and Social 111 533
Construction	7,573	8,082	6.7%	509 Community and Social 434 1,676
Manufacturing	30,107	30,719	2.0%	612 Legal Occupations 47 194
				Educational Instruction and 855 <b>4,608</b>
Wholesale Trade	8,045	8,118	0.9%	73 Arts, Design, 196 1,129
Retail Trade	18,569	17,653	-4.9%	<i>-916</i> Healthcare Practitioners 729 2,738
Transportation & Warehousing	7,385	7,817	5.8%	<b>432</b> Healthcare Support 1,322 <b>7,049</b>
Information	2,152	2,001	-7.0%	-151 Protective Service 125 1,134
Finance & Insurance, Real Estate	8,098	8,232	1.7%	<b>134</b> Food Preparation and 2,026 <b>9,744</b>
Professional Services & Mgmt. of Companie	5,283	5,512	4.3%	229 Building and Grounds 414 3,715
				Personal Care and Service 446 3,452
Admin. Support & Waste Mgmt.	3,421	3,636	6.3%	<b>215</b> Sales and Related8 2 <b>9,573</b>
Educational Services	15,564	16,274	4.6%	Office and 710 Administrative999 10,245
Health Care & Social Assistance	29,352	32,081	9.3%	<b>2,729</b> Farming, Fishing, and 63 <b>1,651</b>
Leisure & Hospitality	11,744	14,382	22.5%	Construction 2,638 and Extraction 433 2,623
Other Services	6,756	7,462	10.4%	Installation 706, Maintenance, 515 2,660
Public Administration	13,193	13,517	2.5%	Producti <b>324</b> on Occupations -49 <b>7,349</b>
				Transportation and 986 7,521

Source: DEED 2020-2030 Employment Outlook

#### **ECONOMIC CHARACTERISTICS**

Coming out of the pandemic recession, after gaining jobs over the past year, Big Stone Co. had the 80th largest economy of the 87 counties in the state. Big Stone Co. was the 72nd fastest growing in the past year and the 24th fastest growing since 2019, prior to the pandemic. From 2019 to 2021, employment in Big Stone Co. is still down from the pandemic recession.



COUNTY PROFILE Big Stone Co

2,400,000

1,500 2,300,000

2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021

Source: DEED QCEW program

			Average	Figure 2. Change in Jobs, 2020-2021
Table 15. Big Stone Co. Industry	Number of	Percent of	Annual	'Sale 2' Ghange in 3035) 2020 2021
Employment Statistics, 2021	Jobs	Total Jobs	Wage	-20.0% 0.0% 20.0% 40.0% 60.0%
Total, All Industries	1,663	100.0%	\$45,412	Total, All 0.1% 0.1%
Agriculture, Forestry, Fish & Hunt	#N/A	#N/A	#N/A	,
Mining	#N/A	#N/A	#N/A	Agricultu <sub>#N/A</sub> #N/A
Construction	169	10.2%	\$79,775	Mining <sub>#N/A</sub> #N/A
Manufacturing	17	1.0%	\$20,689	-5.6%Construc -5.6%
Utilities	#N/A	#N/A	#N/A	-3.8M <mark>a%</mark> nufac -3.8%
Wholesale Trade	72	4.3%	\$72,843	
Retail Trade	178	10.7%	\$25,100	Wholesal 114.34.3%%
Transportation & Warehousing	51	3.1%	\$54,454	Retail Tra1.1% 1.1%
Information	#N/A	#N/A	#N/A	-3.8Tra% nspor -
Finance & Insurance	51	3.1%	\$13,962	
Real Estate & Rental & Leasing	5	0.3%	\$12,527	#N/A
Professional & Technical Services	#N/A	#N/A	#N/A	Finance &#N/A #N/A</td></tr><tr><td>Management of Companies</td><td>#N/A</td><td>#N/A</td><td>#N/A</td><td>Real Esta#N/A #N/A</td></tr><tr><td>Admin. Support & Waste Mgmt. Svcs.</td><td>16</td><td>1.0%</td><td>\$38,842</td><td>Professio#N/A #N/A</td></tr><tr><td>Educational Services</td><td>#N/A</td><td>#N/A</td><td>#N/A</td><td>Managem#N/A #N/A</td></tr><tr><td>Health Care & Social Assistance</td><td>#N/A</td><td>#N/A</td><td>#N/A</td><td>Admin. S 37.1% 37.1%</td></tr><tr><td>Arts, Entertainment, & Recreation</td><td>17</td><td>1.0%</td><td>\$7,622</td><td></td></tr><tr><td>Accommodation & Food Services</td><td>91</td><td>5.5%</td><td>\$7,530</td><td>Health Ca#n/A #<b>N/A</b></td></tr><tr><td>Other Services</td><td>58</td><td>3.5%</td><td>\$18,654</td><td>Arts, Ente 54.5% 54.5%</td></tr><tr><td>Public Administration</td><td>142</td><td>8.5%</td><td>\$51,294</td><td>Accommo10.010.0% %</td></tr><tr><td></td><td></td><td></td><td></td><td>Other Ser 16.016.0%%</td></tr><tr><td></td><td></td><td></td><td></td><td>-2.1Publ% ic Ad -2.1%</td></tr></tbody></table>

#### For more information on Big Stone Co.'s population, labor force, and economic trends, contact:

**Luke Greiner** Regional Analyst, Central & Southwest

CareerForce St. Cloud | 1542 Northway Dr. Door 2 | St. Cloud MN 56303

Office: 320-308-5378 E-mail: luke.greiner@state.mn.us

web: www.mn.gov/deed/data/regional-lmi/

\_Data updated: August 1, 2022

Source: DEED Quarterly Census of Employment & Wages (QCEW)

### **Appendix II**

Big Stone County 2022 Goal Volume Table (GVT)

Previous 5 Years Data
Management Method - Tons

management method tons						
	2016	2017	2018	2019	2020	
Landfill	1953	1653	2009	2370	1746	
Onsite	617	615	588	588	588	
Organics	189	300	369	611	548	
Recycling	734	746	1246	843	683	
WTE	374	40	15	0	0	
	2943	2308	2612			
Recycling+Organics	923	1046	1615	1454	1231	
Recycling Rate	23.9%	31.2%	38.2%	33.0%	34.5%	
Total MSW	3867	3355	4227	4412	3565	Total MMSW
				2958	2334	
Non-MSW						2016
	0	19	27	0	0	2017
	27	0	0	0	0	2018
						2019
	2020					

2

Industrial

Construction & Demo

#### **Tons Recycled By Material Category**

	2016	2017	2018	2019	2020
Glass	104	117	203	101	82
Hazardous	60	25	27	70	62
Metal	87	171	143	192	151
Organic	189	300	369	611	548
Other	63	39	44	28	27
Paper	392	362	775	426	338
Plastic	29	32	53	27	23
Total	923	1046	1615	1454	1231

#### **Problem Materials**

	2016	2017	2018	2019	2020
Antifreeze		0.5	0.8	1	0.96
Electronic devices*	7.5	6.75	4.18	4.42	3.05
Major appliances	23.5	6.65	14.18	6.8	7.95
Used oil	45	13.45	14.01	46.84	35.06
Vehicle batteries	11	6	6	12.16	17.72
Waste tires	15	8.29	12.23	3.4	16.3
Total	102	41.64	51.4	74.62	81.04



Instructions: Please copy and past the file sent to you by your MPCA Solid Waste Planner in the fields below. Only fill out the yellow-highlighted fields. Please email this completed form to your MPCA Solid Waste Planner.

If you have any questions please see the Contact information tab below for contact information.

County **Big Stone** 

#### **MSW Forecast**

	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Recycling	662	656	650	644	638	631	625	618	611	605
Organics	531	526	521	516	511	506	501	496	490	485
WTE	0	0	0	0	0	0	0	0	0	0
Landfill	1,690	1,676	1,660	1,645	1,629	1,613	1,596	1,580	1,562	1,544
Total Tons	2,883	2,858	2,831	2,805	2,778	2,750	2,722	2,694	2,664	2,634
<b>Total Population</b>	4,725	4,684	4,641	4,598	4,554	4,508	4,462	4,415	4,366	4,317
Per Capita	0.61	0.61	0.61	0.61	0.61	0.61	0.61	0.61	0.61	0.61

Copy and paste the GVT file in the table below.



St. Paul, MN 55155-4194

Enter the percent of MSW by Sector - this must add to 100%

Residential	54%
C/I/I	46%

#### Onsite Disposal - Estimate of people underserved by garbage collection/drop-sites for use in calculating on-site disposal

Year	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Number of										
People										
underserved	1350	1350	1350	1350	1350	1350	1350	1350	1350	1350

#### Non-MMSW/Industrial Waste Projections (in Tons)

Year	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Industrial	0	0	0	0	0	0	0	0	0	0
Construction & Demolition	0	0	0	0	0	0	0	0	0	0

Instructions: Please read "Overview and Instructions" tab prior to completing this form. Only fill out the yellow-highlighted fields. Please email this completed form to your MPCA Solid Waste Planner.

If you have any questions please see the Contact information tab below for contact information.



520 Lafayette Road North St. Paul, MN 55155-4194

Solid Waste Year

Solid Waste		Year									
Mangement Method	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	
Recycling	662	656	650	644	638	631	625	618	611	605	
Organics	531	538	569	564	559	554	549	544	538	533	
Combined Recycling Rate	35%	35%	36%	36%	36%	36%	36%	36%	36%	36%	
Waste-to-Energy (minus recyclables and nonprocessibles)	()	0	0	0	0	0	0	0	0	0	
Out of State	0	0	0	0	0	0	0	0	0	0	
Landfill	1,690	1,664	1,612	1,597	1,581	1,565	1,548	1,532	1,515	1,496	
Other facility	85	83	81	80	79	78	77	77	76	75	
Other facility	1,572	1,547	1,499	1,486	1,470	1,455	1,440	1,425	1,409	1,391	

MINNESOTA POLLUTION 520 Lafayette Road North CONTROL AGENCY

Total MSW Generated	3,450	3,425	3,398	3,372	3,345	3,317	3,289	3,261	3,231	3,201
On-site Disposal	567	567	567	567	567	567	567	567	567	567
Capacity Used	1,743	1,717	1,663	1,648	1,631	1,614	1,597	1,581	1,563	1,543



520 Lafayette Road North St. Paul, MN 55155-4194

Recycling by sect	tor (excluding WTE)	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
	Residential	357	354	351	348	345	341	338	334	330	327
	C/I/I	305	302	299	296	293	290	288	284	281	278
Organics by secto	or	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
	Residential	287	284	281	279	276	273	271	268	265	262
	C/I/I	244	254	288	285	283	281	278	276	273	271
Combined Recyc	ling by sector	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Tama	Residential	644	638	632	626	620	614	608	602	595	589
Tons	C/I/I	549	556	587	581	576	571	566	560	554	549
Descritors	Residential	54%	53%	52%	52%	52%	52%	52%	52%	52%	52%
Pecentage	C/I/I	46%	47%	48%	48%	48%	48%	48%	48%	48%	48%
Landfilling Select facility and	d enter <b>percentage</b> of lan	dfilled mate	erial sent to	the facility	/ for each	year					
		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Other facility	% of MMSW managed at facility	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%
	Compaction Rate	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900



520 Lafayette Road North

St. Paul, MN 55155-4194

Other facility	% of MMSW managed at facility	93%	93%	93%	93%	93%	93%	93%	93%	93%	93%
	Compaction Rate	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900
	% of MMSW managed at facility										
	Compaction Rate										
	% of MMSW managed at facility										
	Compaction Rate										
	% of MMSW managed at facility										
	Compaction Rate										

#### Waste-to-Energy

Select facility and enter **amount in tons** of material sent to the facility for each year

		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Out of State	Tons of MMSW Managed at Facility	0	0	0	0	0	0	0	0	0	0
	Tons of Recycling removed	0	0	0	0	0	0	0	0	0	0
	Tons of Nonprocessibles	0	0	0	0	0	0	0	0	0	0



520 Lafayette Road North

St. Paul, MN 55155-4194

Tons of MMSW Managed at Facility					
Tons of Recycling removed					
Tons of Nonprocessibles					
Tons of MMSW Managed at Facility					
Tons of Recycling removed					
Tons of Nonprocessibles					



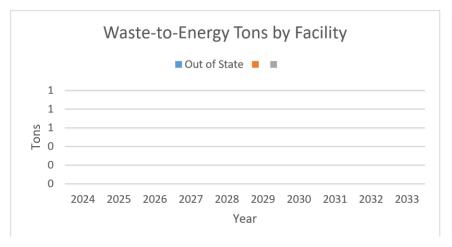


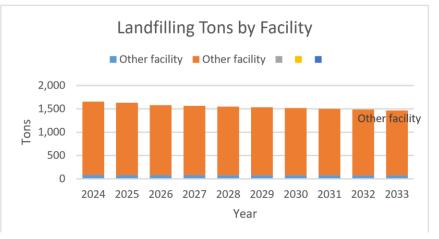
#### **Summary of Goal Volume Table for Big Stone County**

Solid Waste Planner: David Crowell









County goal volume table template for solid waste planning



#### **Summary of Goal Volume Table for Big Stone County**

**David Crowell** Solid Waste Planner:

Total land disposal capacity needed for waste generated in county

Total Capacity	1,743	1,717	1,663	1,648	1,631	1,614	1,597	1,581	1,563	1,543	16,300
Construction & Demolition	0	0	0	0	0	0	0	0	0	0	0
Industrial	0	0	0	0	0	0	0	0	0	0	0
MSW	1,743	1,717	1,663	1,648	1,631	1,614	1,597	1,581	1,563	1,543	16,300
Waste Type	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	Total

The total land disposal capacity needed from the period of 2024 to 2033 is 16,300 cubic yards

County goal volume table template for solid waste planning

520 Lafayette Road North

St. Paul, MN 55155-4194

Below is the contact information for planner associated with your county. If you have any questions regarding the information requested in the form or need any additional clarification please contact them.

Planner	Email	Phone Number
David Crowell	david.crowell@state.mn.us	218-316-3855

## **Appendix III**

Projected Ten-Year Solid Waste Budget

### Appendix III-BIG STONE COUNTY SOLID WASTE BUDGET, 2022-2031

	Number of households= Inflation Rate=		2,294		7.1000				002		12 505	OL 1, 20	22 2001	
			3%				5 Year Total						5 Year Total	10 Year Total
	3,565	3,529	3,494	3,450	3,425	3,398	17,296	3,372	3,345	3,317	3,289	3,261	16,584	33,880
Total MSW Tonnage Projections: (from Goal-Volume Table)	Base Year													
Expenditures	2021	2022	2023	2024	2025	2026	5 Year Total	2027	2028	2029	2030	2031	5 Year Total	10 Year Total
Waste Education/Source Reduction	\$19,400	\$19,982	\$20,581	\$21,199	\$21,835	\$22,490	\$106,087	\$23,165	\$23,860	\$24,575	\$25,313	\$26,072	\$122,984	\$229,071
Recycling: Capital Outlay Operations	\$0													
Contracts Other Operating Expenses	\$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Recycling Total	\$134,500	\$138,535	\$142,691	\$146,972	\$151,381	\$155,922	\$735,501	\$160,600	\$165,418	\$170,381	\$175,492	\$180,757	\$852,647	\$1,588,149
	0	0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	\$134,500	\$138,535	\$142,691	\$146,972	\$151,381	\$155,922	\$735,501	\$160,600	\$165,418	\$170,381	\$175,492	\$180,757	\$852,647	\$1,588,149
Yardwaste Management	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Household Hazardous Waste	\$4,230	\$4,357	\$4,488	\$4,622	\$4,761	\$4,904	\$23,131	\$5,051	\$5,202	\$5,358	\$5,519	\$5,685	\$26,816	\$49,947
Demolition Waste	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Special Wastes:														
Waste Tires	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Appliances Used Oil/Filters/Batteries	\$250	\$258	\$265	\$273	\$281	\$290	\$1,367	\$299	\$307	\$317	\$326	\$336	\$1,585	\$2,952
Electronics Flourescent Lamps		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Special Wastes Total	\$3,250	\$3,348	\$3,448	\$3,551	\$3,658	\$3,768	\$17,772	\$3,881	\$3,997	\$4,117	\$4,241	\$4,368	\$20,603	\$38,375
	\$1,500	\$1,545	\$1,591	\$1,639	\$1,688	\$1,739	\$8,203	\$1,791	\$1,845	\$1,900	\$1,957	\$2,016	\$9,509	\$17,712
	\$5,000	\$5,150	\$5,305	\$5,464	\$5,628	\$5,796	\$27,342	\$5,970	\$6,149	\$6,334	\$6,524	\$6,720	\$31,697	\$59,039
Staff & Administration/Benefits	\$41,000	\$42,230	\$43,497	\$44,802	\$46,146	\$47,530	\$224,205	\$48,956	\$50,425	\$51,938	\$53,496	\$55,101	\$259,915	\$484,120
Administration: Office Equipment Misc. Office Expences														
Training		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Administration Total	\$3,000	\$3,090	\$3,183	\$3,278	\$3,377	\$3,478	\$16,405	\$3,582	\$3,690	\$3,800	\$3,914	\$4,032	\$19,018	\$35,423
		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
OCODE Diseries Constituted Adv	\$3,000	\$3,090	\$3,183	\$3,278	\$3,377	\$3,478	\$16,405	\$3,582	\$3,690	\$3,800	\$3,914	\$4,032	\$19,018	\$35,423
SCORE Planning, Oversight & Adm.  HHW and problem materials management	\$15,000 \$5,000	\$15,450 \$5,150	\$15,914 \$5,305	\$16,391 \$5,464	\$16,883 \$5,628	\$17,389 \$5,796	\$82,026 \$27,342	\$17,911 \$5,970	\$18,448 \$6,149	\$19,002 \$6,334	\$19,572 \$6,524	\$20,159 \$6,720	\$95,091 \$31,697	\$177,117 \$59,039
Total Program Cost:	\$5,000 \$227,130	\$5,150 \$233.944	\$5,305 <b>\$240.962</b>	\$5,464 <b>\$248.191</b>	\$5,628 <b>\$255,637</b>	\$5,796 <b>\$263,306</b>	\$27,342 <b>\$1,242,040</b>	\$5,970 <b>\$271.205</b>	\$6,149 <b>\$279,341</b>	\$6,334 <b>\$287,721</b>	\$6,524 <b>\$296.353</b>	\$6,720 \$305.244	\$31,697 <b>\$1,439,865</b>	\$59,039
Gross cost per HH per year:	\$227,130 \$99.01	<b>\$233,944</b> \$101.98	\$2 <b>40,962</b> \$105.04	<b>\$248,191</b> \$108.19	\$255,63 <i>7</i> \$111.44	<b>\$263,306</b> \$114.78	\$1,242,040 \$541.43	\$271,205 \$118.22	\$27 <b>9,341</b> \$121.77	\$287,721 \$125.42	<b>\$296,353</b> \$129.19	\$305,244 \$133.06	\$1,439,865 \$627.67	\$2,681,905 \$1,169.10
Gross cost per riri per year.	φ99.01	ψ101.90	ψ100.04	ψ100.19	ψ111. <del>44</del>	114.10 ب	ψJ41.43	۷۱۱۵.۷۷	1.11 ک۱ ψ	ψ120.42	ψ123.13	ψ133.00	φυ∠1.01	φ1,103.10

Gross cost per ton MSW generated	\$63.71	\$65.62	\$67.59	\$69.62	\$71.71	\$73.86	\$348.40	\$76.07	\$78.36	\$80.71	\$83.13	\$85.62	\$403.89	\$752.29
Revenues														
SCORE Grant	\$71,000	\$71,000	\$71,000	\$71,000	\$71,000	\$71,000	\$355,000	\$71,000	\$71,000	\$71,000	\$71,000	\$71,000	\$355,000	\$710,000
HHW Grant	\$2,400	\$2,400	\$2,472	\$2,546	\$2,623	\$2,701	\$12,742	\$2,782	\$2,866	\$2,952	\$3,040	\$3,131	\$14,771	\$27,513
Solid Waste Assessment	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$166,000	\$332,000
SCORE Grant Match	\$17,750	\$13,750	\$13,750	\$13,750	\$13,750	\$13,750	\$68,750	\$13,750	\$13,750	\$13,750	\$13,750	\$13,750	\$68,750	\$137,500
Liceenses	\$700	\$721	\$743	\$765	\$788	\$811	\$3,828	\$836	\$836	\$861	\$887	\$913	\$4,333	\$8,161
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Special Wastes	\$5,260	\$5,418	\$5,580	\$5,748	\$5,920	\$6,098	\$28,764	\$6,281	\$6,469	\$6,663	\$6,863	\$7,069	\$33,345	\$62,109
	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Program Revenues	\$263,110	\$259,289	\$259,545	\$259,809	\$260,081	\$260,360	\$1,299,084	\$260,649	\$260,921	\$261,226	\$261,540	\$261,864	\$1,306,199	\$2,605,283
Net Budget*	\$35,980	\$25,345	\$18,583	\$11,618	\$4,444	(\$2,945)	\$57,044	(\$10,556)	(\$18,421)	(\$26,496)	(\$34,813)	(\$43,380)	(\$133,665)	(\$76,622)

Appendix III - BSC Solid Waste Budget 2021-2031

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### **Appendix IV**

Resoluon #2023-10, Resoluon to Approve and Adopt the Big Stone County Solid Waste Management Plan, 5/2/23



## **BIG STONE COUNTY MINNESOTA**

ADMINISTRATION

#### RESOLUTION #2023-10 A RESOLUTION TO APPROVE AND ADOPT THE BIG STONE COUNTY SOLID WASTE MANAGEMENT PLAN

WHEREAS, the legislature of the State of Minnesota requires that Minnesota's counties develop a Solid Waste Management Plan Update in accordance with Minn. Stat. §§ 115A.46: 115A.417; 115A.551, subds. 6-7; 115A.552; 115A557, subd. 2-3: 115A.63; 115A.84; 115A.914; 115.96, Subd. 6-7; 115A.917; 115A97; Minn. Rules 9215 and all other applicable statutes and rules; and

WHEREAS, Minnesota counties recognize the need to plan for and practice environmentally sound methods of managing their solid waste stream;

WHEREAS, the state of Minnesota requires Solid Waste Plans to be reviewed and submitted to the Commissioner of the Minnesota Pollution Control Agency for approval at least every ten years; and

WHEREAS, Big Stone County recognizes the need to plan for and implement waste reduction, recycling, yard waste composting, special waste management strategies, and processing of MSW;

NOW THEREFORE, BE IT RESLOVED, that the Big Stone County Board of Commissioners hereby approves and adopts the Big Stone County Solid Waste Management Plan and supporting documentation.

BE IT THEREFORE FURTHER RESOLVED that Big Stone County agrees to maintain and implement the Plan as required by Minn. Rules pt. 9215.0530, subp. 1 and 2.

BE IT THEREFOR FURTHER RESOLVED that the Big Stone County Board of Commissioners submits this document to the Commissioner of the Minnesota Pollution Control Agency pursuant to applicable Minnesota laws and rules.

Approved this 2 day of May, 20 23

ATTEST:

Brent Olson, Chair

**Big Stone County Board of Commissioners** 

**Big Stone County Coordinator** 

20 2nd St SE Ortonville, MN 56278 (320) 487-1101

www.BigStoneCounty.gov